



**CITY OF BURLINGTON  
DEPARTMENT OF PUBLIC WORKS**

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**Chapin Spencer**  
*DIRECTOR OF PUBLIC WORKS*

# MEMORANDUM

TO: PUBLIC WORKS COMMISSION  
FM: CHAPIN SPENCER, DIRECTOR  
DATE: JANUARY 9, 2014  
RE: PUBLIC WORKS COMMISSION MEETING

Enclosed is the following information for the meeting on January 15, 2014 at 6:30 PM at 645 Pine St, Main Conference Room.

1. Agenda
2. Consent Agenda
3. Richardson St, Morse Pl & Scarff Ave Stop Sign Request
4. FY2015 Draft Street Reconstruction List
5. Minutes of 12/18/13

**Non-Discrimination**

The City of Burlington will not tolerate unlawful harassment or discrimination on the basis of political or religious affiliation, race, color, national origin, place of birth, ancestry, age, sex, sexual orientation, gender identity, marital status, veteran status, disability, HIV positive status or genetic information. The City is also committed to providing proper access to services, facilities, and employment opportunities. For accessibility information or alternative formats, please contact Human Resources Department at 865-7145.



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**Chapin Spencer**  
*DIRECTOR OF PUBLIC WORKS*

## **M E M O R A N D U M**

To: Amy Bovee, Clerks Office  
From: Chapin Spencer, Director  
Date: January 9, 2014  
Re: Public Works Commission Agenda

Please find information below regarding the next Commission Meeting.

Date: **January 15, 2014**  
Time: 6:30 – 9:00 p.m.  
Place: 645 Pine Street – Main Conference Room

## **A G E N D A**

### **ITEM**

- 1 Agenda
- 2 5 Min Public Forum
- 3 5 Min Consent Agenda
  - 3.10 South Willard & Spruce St – 3 Way Stop Request
  - 3.20 Spruce Ct Resident Parking Request
  - 3.30 Ward St Stop Sign Request
- 4 15 Min Richardson St, Morse Pl & Scarff Ave Stop Sign Request
  - 4.10 Communication, J. Fleming
  - 4.20 Discussion
  - 4.30 Decision

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- 5    20 Min    FY2015 Draft Street Reconstruction List
  - 5.10    Communication, E. Demers
  - 5.20    Discussion
  
- 6    40 Min    Developing Commission Goals for 2014
  - 6.10    Oral Communication, C. Spencer
  - 6.20    Discussion
  
- 7            Minutes of 12-18-13
  
- 8            Director's Report
  
- 9            Commissioner Communications
  
- 10           Adjournment & Next Meeting Date – 2-19-14



MEMORANDUM

December 18, 2013

**TO:** Public Works Commission  
**FROM:** Joel Fleming *JS*  
**RE:** South Willard and Spruce Street 3-way stop request

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**Background:**

Staff received a request from Mary Louise Smith, a resident of Spruce Street asking for multi-way stop signs to be installed at the intersection of South Willard Street and Spruce Street. South Willard Street is a major arterial in and out of the City that connects Shelburne Street to Main Street and Pearl Street. Spruce Street is a low volume, slow speed roadway that runs east west in the City's hill section. It connects South Willard Street with St Paul Street.

**Observations:**

Staff conducted a multi-way stop sign warrant analysis on the intersection of Spruce Street and South Willard Street. This intersection does not meet any of the warrant thresholds for multi-way stop controlled intersections. The vehicular traffic on South Willard Street exceeds the 300 vehicle average threshold for an 8 hour period but Spruce Street only had 30 vehicles exit it during the peak hour, well below the 200 vehicles per hour threshold. There were no accidents at or around this intersection in the past 2 years.

This intersection includes two very different types of roadways, a major arterial street and a local street. All roadways serve two purposes, access and mobility. Within that context different classes of streets have a higher degree of importance to mobility and to a lesser degree access (arterial). While Streets of a lesser importance to mobility and higher degree of importance to access would be classified as local streets. In this case South Willard Street is a major arterial and Spruce Street is a local street. Currently there is at least 155 feet of sight distance to the north and to the south of Spruce Street on South Willard Street. This gives vehicles exiting Spruce Street ample opportunity to safely enter the stream of traffic on South Willard Street.

*✓ NB 1/9/14*

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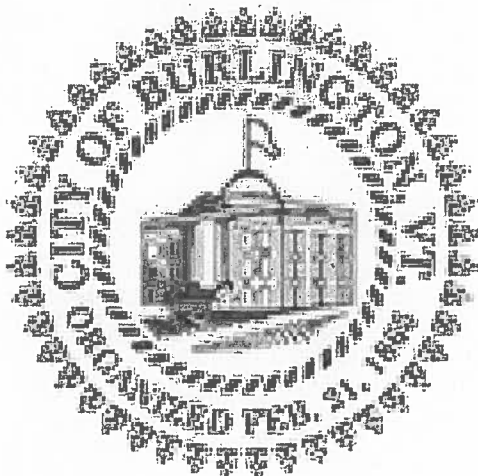
**Conclusions:**

The Installation of a Multi-way Stop is not warranted because:

- Entering volumes of traffic for all approaches are not balanced.
- Spruce Street traffic volumes do not meet or exceed minimum entering volume thresholds.
- No accidents reported, suggesting no issues of confusion in the assignment of right of way or sight lines being blocked for side street entering traffic.
- Placement of unwarranted stop control leads to disrespect of the institutionalized stop control. Promoting bad driver behavior and the potential of increasing the accident experience.
- 385 feet south of this location is the intersection of Cliff Street and South Willard Street which is a multi-way stop controlled intersection.

**Recommendations:**

Staff recommends that the commission deny the petitioners request for a 3-way stop controlled intersection at South Willard Street and Spruce Street.



# CITY OF BURLINGTON

## SERVICE REQUEST

### Name and Address

Name: Mary Louise Smith

Request Date:

05/17/2013 10:45 AM

Due Date: 2/7/2014

Address:

Phone Number: 657-3785

Email Address:

### Request

Location: Spruce St & So Willard St

Request Description: Requesting a 3-way STOP here. Her son-in-law regularly leaves Spruce St. to turn onto Willard St. and site distance is poor (cars parked on Willard); has to creep out. Dangerous.

### Assign History

Date	Assigned To	Description
5/17/2013 10:45:01 AM	Joel Fleming	Request Assigned

### Work History

Date	Staff Person	Description
12/10/2013	Joel Fleming	Staff finished the multi-way stop sign warrant analysis. Waiting for accident data. Staff plans on bringing this item to the January DPW Commission meeting. ( Entered on 12/10/2013 2:46:01 PM by Joel Fleming )
10/21/2013	Joel Fleming	Staff is conducting counts this week. Will do warrant analysis as soon as counts are completed. ( Entered on 10/21/2013 2:14:28 PM by Joel Fleming )

### Customer Service

Status: Scheduled

Request created by: Helen Plumley





Spruce Street

Cliff Street

South Willard Street

Requested 3-way Stop

Resident Only Parking

No Parking Here 10' corner

No Parking Here 10' corner

Restricted Parking

155

155

385



**Stop Sign Warrant**  
**MUTCD 2B.07 Multi-way Stop Application**

01. Multi-way stop control can be useful as a safety measure at intersections if certain traffic conditions exist. Safety concerns associated with multi-way stops include, pedestrians, bicyclists, and all road users expecting other road users to stop. Multi-way stop control is used where the volume of traffic on the intersecting roads is approximately equal.

02. The restrictions on the use of STOP signs described in Section 2B.04 also apply to Multi-way stop applications.

Guidance:

03. The decision to install multi-way stop control should be based on an engineering study.

04. The following criteria should be considered in the engineering study for a multi-way STOP sign installation:

A. Where the traffic control signals are justified, the multi-way stop is an interim measure that can be installed quickly to control traffic while arrangements are being made for the installation of the traffic control signal.

**Not Warranted**

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B. Five or more reported crashes in a 12-month period that are susceptible to correction by a multi-way stop installation. Such crashes include right-turn and left-turn collisions as well as right-angle collisions

**Not Warranted: No accidents in the past 2 years**

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C. Minimum Volumes:

1. The vehicular volume entering the intersection from the major street approaches (total of both approaches) averages 300 vehicles per hour for any 8 hours of an average day; and

**Warranted: In 2010 over a 3 day period the 8 hour average per hour was 505 V/hr**

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2. The combined vehicular, pedestrian, and bicycle volume entering the intersection from the minor street approaches (total of both approaches) averages at least 200 units per hour for the same 8 hours, with an average delay to minor-street vehicular traffic of at least 30 seconds per vehicle during the highest hour; but

**N/A: No 8 hr counts on Spruce Street. the Peak hour volumes are well below 200 vehicles per hour**

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3. if the 85<sup>th</sup>-percentile approach speed of the major -street exceeds 40 MPH, the minimum vehicular volume warrants are 70 percent of the volumes provided and Items 1 and 2.

**Not Warranted: the 85<sup>th</sup> percentile speed is 25 mph**

D. Where no single criterion is satisfied, but criteria B, C.1 and C.2 are all satisfied to 80 percent of the minimum values. Criterion C.3 is excluded from this criterion.

**Not Warranted**

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Option:

Other criteria that may be considered in an engineering study include:

A. The need to control left-turn conflicts;

**Not Warranted**

B. The need to control vehicle/pedestrian conflicts near locations that generate high pedestrian volumes;

**Not Warranted**

C. Locations where a road user, after stopping, cannot see conflicting traffic and is not able to negotiate the intersection unless conflicting cross traffic is also required to stop; and

**Not Warranted**

D. in intersection of two residential neighborhood collector (through) streets of similar design and operating characteristics where multi-way stop control would improve operational characteristics of the intersection.

**Not Warranted**



Combined

Start Date: 8/4/2010

Start Time: 2:00:00 PM

Site Code: BURL-53

Station ID: BURL-53

Location 1: WILLARD ST. BTW HOWARD ST. & BAYVIEW

BURL-53 : S. WILLARD ST. (US 7)

DIR 1 : SB / DIR 2 : NB

TOWN : BURLINGTON / SPD 30 MPH

COUNTERS : JM, MM, MB, TS

Date	Time	SB	NB	TOTAL	Buses	ALL TRUCKS	5-AXL TRUCKS & >
Thursday, August 05, 2010	12:00 AM	26	34	60	0	1	0
8/5/2010	1:00 AM	18	11	29	0	0	0
8/5/2010	2:00 AM	7	8	15	0	0	0
8/5/2010	3:00 AM	8	8	16	0	2	1
8/5/2010	4:00 AM	5	8	13	1	0	0
8/5/2010	5:00 AM	16	21	37	0	3	1
8/5/2010	6:00 AM	59	66	125	0	12	0
8/5/2010	7:00 AM	122	195	317	3	14	0
8/5/2010	8:00 AM	189	298	487	3	15	1
8/5/2010	9:00 AM	177	264	441	3	23	2
8/5/2010	10:00 AM	135	209	344	2	15	0
8/5/2010	11:00 AM	163	275	438	0	10	0
8/5/2010	12:00 PM	179	320	499	3	23	1
8/5/2010	1:00 PM	183	299	482	1	22	0
8/5/2010	2:00 PM	176	282	458	1	23	1
8/5/2010	3:00 PM	218	323	541	0	13	0
8/5/2010	4:00 PM	222	315	537	1	24	0
8/5/2010	5:00 PM	201	368	569	0	12	0
8/5/2010	6:00 PM	187	297	484	0	10	1
8/5/2010	7:00 PM	151	192	343	1	5	0
8/5/2010	8:00 PM	125	231	356	1	7	0
8/5/2010	9:00 PM	129	201	330	0	10	0
8/5/2010	10:00 PM	68	88	156	0	0	0
				7077	20	244	8
Friday, August 06, 2010	11:00 PM	56	89	145	0	4	0
8/6/2010	12:00 AM	34	31	65	0	0	0
8/6/2010	1:00 AM	24	20	44	0	0	0
8/6/2010	2:00 AM	20	12	32	0	3	0
8/6/2010	3:00 AM	12	12	24	0	0	0
8/6/2010	4:00 AM	14	18	32	0	2	0
8/6/2010	5:00 AM	26	15	41	1	4	1
8/6/2010	6:00 AM	63	75	138	0	9	2
8/6/2010	7:00 AM	118	181	299	0	19	3
8/6/2010	8:00 AM	167	279	446	2	24	2
8/6/2010	9:00 AM	167	255	422	3	34	2
8/6/2010	10:00 AM	178	251	429	1	29	3
8/6/2010	11:00 AM	177	276	453	2	29	0
8/6/2010	12:00 PM	227	320	547	2	26	0
8/6/2010	1:00 PM	198	335	533	0	16	1
8/6/2010	2:00 PM	232	343	575	3	33	1
8/6/2010	3:00 PM	217	347	564	0	20	0
8/6/2010	4:00 PM	216	334	550	0	25	3
8/6/2010	5:00 PM	229	356	585	1	10	0
8/6/2010	6:00 PM	186	320	506	1	10	1
8/6/2010	7:00 PM	136	220	356	1	11	0
8/6/2010	8:00 PM	115	220	335	0	6	1

	8/6/2010	9:00 PM	121	190	311	0	1	0
	8/6/2010	10:00 PM	90	143	233	1	1	0
	8/6/2010	11:00 PM	76	87	163	1	0	0
					7828	19	316	20
Saturday, August 07, 2010		12:00 AM	40	56	96	0	1	0
	8/7/2010	1:00 AM	34	26	60	0	0	0
	8/7/2010	2:00 AM	27	20	47	0	0	0
	8/7/2010	3:00 AM	11	9	20	0	2	2
	8/7/2010	4:00 AM	6	15	21	0	2	1
	8/7/2010	5:00 AM	15	16	31	1	1	0
	8/7/2010	6:00 AM	27	28	55	0	3	1
	8/7/2010	7:00 AM	55	52	107	0	6	0
	8/7/2010	8:00 AM	88	101	184	1	16	0
	8/7/2010	9:00 AM	127	139	266	2	15	0
	8/7/2010	10:00 AM	188	179	367	0	9	1
	8/7/2010	11:00 AM	164	207	371	0	6	0
	8/7/2010	12:00 PM	176	220	396	1	15	0
	8/7/2010	1:00 PM	204	254	458	0	11	0
	8/7/2010	2:00 PM	188	257	445	0	10	0
	8/7/2010	3:00 PM	198	263	461	0	6	0
	8/7/2010	4:00 PM	202	265	467	0	8	0
	8/7/2010	5:00 PM	191	239	430	0	3	0
	8/7/2010	6:00 PM	158	189	347	0	5	0
	8/7/2010	7:00 PM	111	189	300	0	2	0
	8/7/2010	8:00 PM	117	146	263	0	3	0
	8/7/2010	9:00 PM	133	200	333	1	4	0
	8/7/2010	10:00 PM	91	165	256	1	0	0
	8/7/2010	11:00 PM	42	108	150	1	0	0
					5931	8	131	5
Sunday, August 08, 2010		12:00 AM	41	51	92	1	1	0
	8/8/2010	1:00 AM	19	19	38	0	1	1
	8/8/2010	2:00 AM	20	25	45	0	0	0
	8/8/2010	3:00 AM	13	11	24	0	0	0
	8/8/2010	4:00 AM	8	11	19	0	0	0
	8/8/2010	5:00 AM	11	11	22	0	1	0
	8/8/2010	6:00 AM	22	22	44	0	1	0
	8/8/2010	7:00 AM	35	35	70	0	0	0
	8/8/2010	8:00 AM	51	65	116	1	2	0
	8/8/2010	9:00 AM	111	112	223	1	3	0
	8/8/2010	10:00 AM	137	170	267	0	7	0
	8/8/2010	11:00 AM	176	196	372	0	4	1
	8/8/2010	12:00 PM	177	235	385	0	6	0
	8/8/2010	1:00 PM	187	264	451	0	9	1
	8/8/2010	2:00 PM	191	221	412	0	9	1
	8/8/2010	3:00 PM	197	236	433	0	6	0
	8/8/2010	4:00 PM	201	264	465	0	10	0
	8/8/2010	5:00 PM	179	261	440	0	6	0
	8/8/2010	6:00 PM	164	231	395	0	8	0
	8/8/2010	7:00 PM	104	191	295	0	4	0
	8/8/2010	8:00 PM	106	186	292	0	3	2
	8/8/2010	9:00 PM	88	162	250	0	2	1
	8/8/2010	10:00 PM	74	89	163	0	2	0
	8/8/2010	11:00 PM	49	91	140	0	1	0
					5491	3	86	7
Monday, August 09, 2010		12:00 AM	20	43	63	0	1	0
	8/9/2010	1:00 AM	10	14	24	0	1	1
	8/9/2010	2:00 AM	13	12	25	1	0	0
	8/9/2010	3:00 AM	6	12	18	0	1	1
	8/9/2010	4:00 AM	1	8	9	0	0	0

8/9/2010	5:00 AM	19	18	37	1	0	0
8/9/2010	6:00 AM	46	66	112	0	11	2
8/9/2010	7:00 AM	106	184	290	0	9	1
8/9/2010	8:00 AM	194	290	484	2	21	1
8/9/2010	9:00 AM	199	254	453	2	20	3
8/9/2010	10:00 AM	139	229	368	1	25	1
8/9/2010	11:00 AM	176	224	400	1	18	0
8/9/2010	12:00 PM	237	316	553	0	23	2
8/9/2010	1:00 PM	200	319	519	1	32	2
<del>Wednesday, August 11, 2010</del>	2:00 PM	185	296	481	1	18	0
8/4/2010	3:00 PM	185	320	505	1	10	1
8/4/2010	4:00 PM	232	339	571	0	19	0
8/4/2010	5:00 PM	226	393	619	1	9	0
8/4/2010	6:00 PM	156	279	435	1	11	0
8/4/2010	7:00 PM	127	214	341	0	10	0
8/4/2010	8:00 PM	150	201	351	1	8	0
8/4/2010	9:00 PM	116	177	293	0	5	0
8/4/2010	10:00 PM	99	117	216	0	2	0
8/4/2010	11:00 PM	51	58	109	0	0	0
				7276	14	254	15

**10/17/2013, PM count, C. Brett**

Time		Major: Willard				Minor: Spruce	
Start	Stop	N	S	Wn	Ws	W	S
4:30	4:45	60	56	1	8	4	2
4:45	5:00	51	60	1	6	5	5
5:00	5:15	82	51	2	7	2	3
5:15	5:30	77	77	2	2	4	5
Total:		270	244	6	23	15	15
		Total:	543			Total:	30

**11/13/2013, AM count, C. Brett**


Time		Major: Willard				Minor: Spruce	
Start	Stop	N	S	Wn	Ws	W	S
7:30	7:45	98	54	2	0	2	1
7:45	8:00	101	60	3	1	4	2
8:00	8:15	70	50	1	2	2	0
8:15	8:30	47	39	3	2	2	2
Total:		316	203	9	5	10	5
		Total:	533			Total:	15





## MEMORANDUM

January 2, 2014

**TO:** Public Works Commission  
**FROM:** Joel Fleming   
**RE:** Spruce Court Resident Parking request

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### Background:

In October Staff received a 2 part request from James Lantz, a resident of Spruce Court in the City's south end, asking:

- **Item 1:** To remove parking from the west side of Spruce Court to accommodate emergency access and recycling pick-up. In October the Commission voted to remove parking on the west side of Spruce Court and in November those changes went into effect and has been addressed
- **Item 2:** To make Spruce Court restricted to resident only parking on the east side of the street. Staff had to wait until parking was removed on the west side before our process of data gathering and analysis.

Spruce Court is a small residential, dead end street, one block east of St Paul Street, off Spruce Street in the City's south end. There are 8 properties on Spruce court and each one of them has off-street parking available to them.

### Observations:

Spruce Street is 24 feet wide. The current configuration has parking on the east side of the street, leaving 16 feet for two opposing lanes. Spruce Court is a dead end street which makes it eligible for resident parking.

Staff conducted a resident parking survey of Spruce Court for 3 days in December. The counts were done at 7:00 am, 11:00 am, and 5:00 pm. This allowed staff to see if there was an influx of non-residents parking on the street during the day. There are currently 8 parking spaces on the east side of Spruce court. During the three days of license plate counts there were never

4KB 1/7/13

more than 3 vehicles parked on the street at any time. The same 2 vehicles were parked in the same spaces for the entire length of the count.

**Conclusions:**

The on-street parking, from our assessment, is underutilized and is being used by residents. Given the burden of acquiring permits and accommodating visitors with visitor passes, we see the burden of a residential parking restriction more problematic than helpful.

**Recommendations:**

Staff recommends that the Commission deny the petitioners request to install a resident parking restriction on the east side of Spruce Court.



# CITY OF BURLINGTON

## SERVICE REQUEST

### Name and Address

Name: James Iantz

Address: Spruce Court

Phone Number: 8606402

Email Address:

Request Date: 01/02/2014

10:07 AM

Due Date: 2/1/2014

### Request

Location: 9 Spruce Court

Request Description: Residents are requesting resident parking on the east side of Spruce Court for the length of the street.

### Assign History

Date	Assigned To	Description
1/2/2014 10:07:49 AM	Joel Fleming	Request Assigned

### Work History

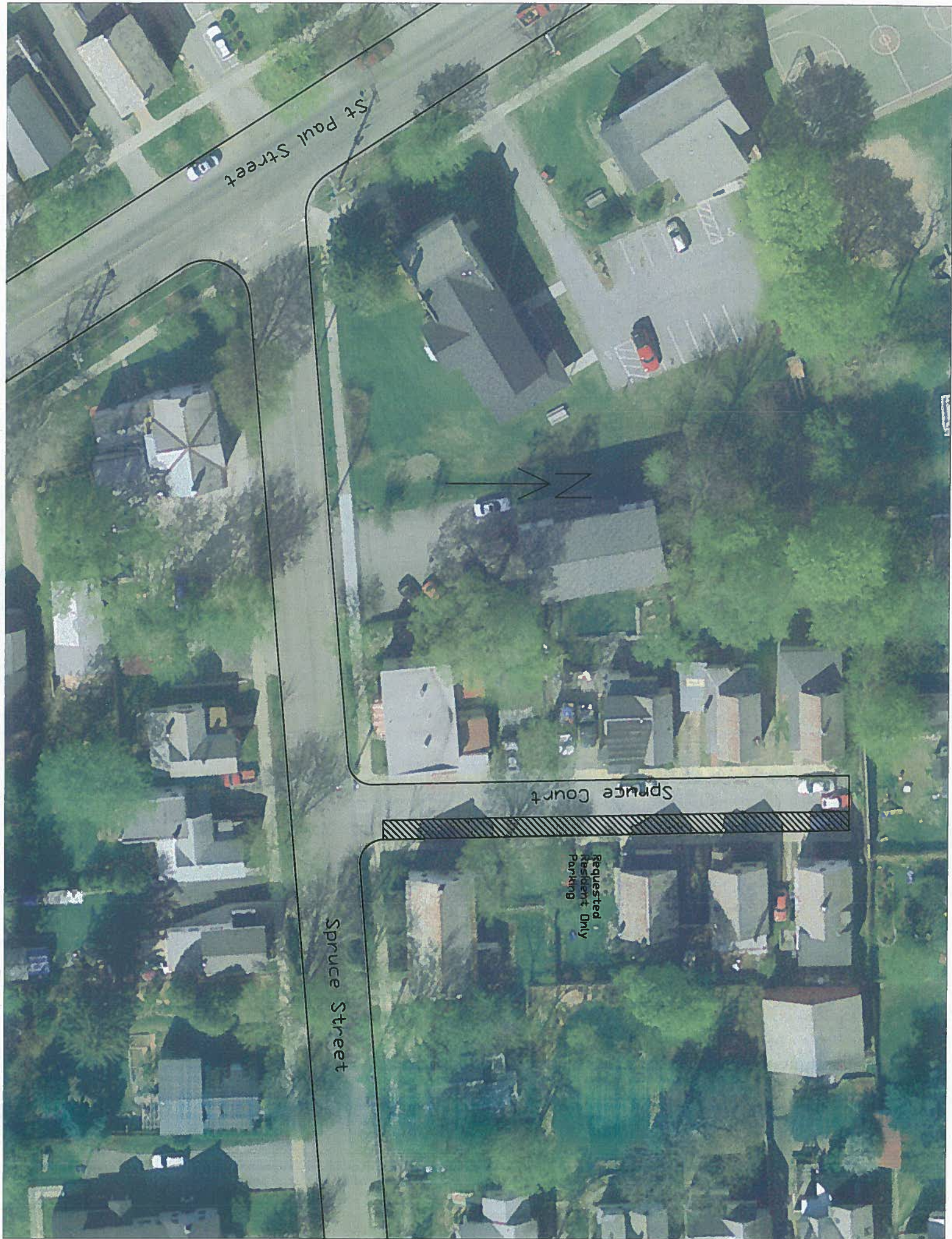
### Customer Service

Status: Planning

Request created by: Joel Fleming

Print Date: 1/2/2014 10:08:02 AM





St Paul Street

Spruce Court

Spruce Street

Requested  
Resident Only  
Parking



[illegible][illegible]

## **Helen Plumley**

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**From:** Joel Fleming  
**Sent:** Thursday, September 12, 2013 2:37 PM  
**To:** Helen Plumley  
**Subject:** FW: Spruce Ct Safety Hazard; ref'd by Fire Marshal

Could you put this into the rfs system for me?

Thanks,

Joel

Joel Fleming, E.I.T  
Engineering Technician  
Burlington Public Works  
645 Pine St.  
Burlington VT. 05401

Phone: (802)8655832  
Fax: (802)8630466  
Email: [jfleming@ci.burlington.vt.us](mailto:jfleming@ci.burlington.vt.us)

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**From:** James Lantz [<mailto:jimlantz@me.com>]  
**Sent:** Thursday, September 12, 2013 2:30 PM  
**To:** Joel Fleming  
**Cc:** Lynn Lantz; Barry Simays  
**Subject:** Spruce Ct Safety Hazard; ref'd by Fire Marshal

Hello Mr. Fleming,

I was referred to your department by Mr. Barry Simays, Fire Marshal for the city of Burlington.

I am writing to call attention to, what many on our street believe is, a serious fire safety issue regarding the parking on our street, Spruce Court in Burlington.

Spruce Court is a narrow cul-de-sac street in the South End with only 6 houses on it --- on numerous occasions in the last couple of months, the city recycling trucks have not been able to enter our street as when cars are parked on both sides of the street, it becomes too narrow for a large truck to enter. If cars are parked at the entrance of the street are large, or if the cars are not parked close to the curb, it leaves little room down the center of the street and encumbers entrance to the street --- recently, when a large SUV and another not-close-to-the-curb car were parked at the top of the street, that distance was under 7 feet wide!

Obviously, if the city recycling trucks can't enter our street, then a fire truck would also be unable to enter the street, should it be necessary --- and this seems like a serious fire issue.

It would seem appropriate, and solve the fire safety issue in the easiest manner possible, if the street were posted for parking on one side only.

Please let me know if you are the appropriate city authority to call attention to this matter, and if your department can sufficiently address it ---- and, if not, can you please direct me to the appropriate authority?

I have also attached two photographs from this morning's recycle truck --- the driver informed us that he was not able to enter the street yesterday, Wednesday Sept 11 (the normal recycling day) as cars parked at the entrance of the street did not give his truck sufficient room to enter the street and safely maneuver his truck. Please note that both cars pictured are relatively small --- in the past, when larger SUVs or pickup trucks have been parked on the street, it has caused an even tighter squeeze.

Thank you for any attention you can give this matter. Hope to hear from you!

Sincerely,

Jim and Lynn Lantz  
13 Spruce Court  
Burlington, VT

802.860.6402







**RESIDENT PARKING  
BURLINGTON, VERMONT  
STREET SELECTION PETITION**

Date: October 7, 2013

Street: Spruce Court

From House Number: 20-22 Spruce St.

To House Number: 18 Spruce Ct.

From Street: and 30-32 Spruce St. Spruce St.

To Street: End of Spruce Ct.

Total single dwelling Units: 5

Total apartment Buildings: 3

Total Apartment Units: 6

Person Conducting Petition:  
Name: JAMES LANTZ

Address: 13 SPRUCE CT. Burlington VT


Telephone: (802) 860.6402

House #	Apt #	Name	Resident Parking	Hours Day	Days Week
13		JAMES & LYNN LANTZ	<u>Yes</u>	<u>24 Hrs</u>	<u>Mon-Fri</u>
			No	6AM-6PM	<u>All Week</u>
10		Tom + Sheila Weaver	<u>Yes</u>	24 Hrs	<u>Mon-Fri</u>
			No	6AM-6PM	<u>All Week</u>
9		MICHAEL GAUTHIER	<u>Yes</u>	<u>24 Hrs</u>	<u>Mon-Fri</u>
		WALTER MCQUIRE	No	6AM-6PM	<u>All Week</u>
17		Amie + Lyman Conger	<u>Yes</u>	<u>24 Hrs</u>	<u>Mon-Fri</u>
			No	6AM-6PM	<u>All Week</u>
18	Down	Shannon + Pat Desautels	<u>Yes</u>	<u>24 Hrs</u>	<u>Mon-Fri</u>
			No	6AM-6PM	<u>All Week</u>
18	UP	Courtney Bryan	<u>Yes</u>	<u>24 Hrs</u>	<u>Mon-Fri</u>
			No	6AM-6PM	<u>All Week</u>
14		Patrick Miller	<u>Yes</u>	24 Hrs	<u>Mon-Fri</u>
			No	6AM-6PM	<u>All Week</u>
22 Spruce St.		Mark + Sarah Howe	<u>Yes</u>	<u>24 Hrs</u>	<u>Mon-Fri</u>
			No	6AM-6PM	<u>All Week</u>
30 Spruce St.		Melinda Johns	<u>Yes</u>	<u>24 Hrs</u>	<u>Mon-Fri</u>
			No	6AM-6PM	<u>All Week</u>
32 Spruce St.	upstairs	Lee Holcomb	<u>Yes</u>	24 Hrs	<u>Mon-Fri</u>
			No	6AM-6PM	<u>All Week</u>
32 Spruce		MARTHA WHITNEY	<u>Yes</u>	<u>24 Hrs</u>	<u>Mon-Fri</u>
		Jonathan Laddell	No	6AM-6PM	<u>All Week</u>
			Yes	24 Hrs	<u>Mon-Fri</u>
			No	6AM-6PM	<u>All Week</u>
			Yes	24 Hrs	<u>Mon-Fri</u>
			No	6AM-6PM	<u>All Week</u>



## MEMORANDUM

January 2, 2014

**TO:** Public Works Commission  
**FROM:** Joel Fleming   
**RE:** Spruce Court Resident Parking request

---

### Background:

In October Staff received a 2 part request from James Lantz, a resident of Spruce Court in the City's south end, asking:

- **Item 1:** To remove parking from the west side of Spruce Court to accommodate emergency access and recycling pick-up. In October the Commission voted to remove parking on the west side of Spruce Court and in November those changes went into effect and has been addressed
- **Item 2:** To make Spruce Court restricted to resident only parking on the east side of the street. Staff had to wait until parking was removed on the west side before our process of data gathering and analysis.

Spruce Court is a small residential, dead end street, one block east of St Paul Street, off Spruce Street in the City's south end. There are 8 properties on Spruce court and each one of them has off-street parking available to them.

### Observations:

Spruce Street is 24 feet wide. The current configuration has parking on the east side of the street, leaving 16 feet for two opposing lanes. Spruce Court is a dead end street which makes it eligible for resident parking.

Staff conducted a resident parking survey of Spruce Court for 3 days in December. The counts were done at 7:00 am, 11:00 am, and 5:00 pm. This allowed staff to see if there was an influx of non-residents parking on the street during the day. There are currently 8 parking spaces on the east side of Spruce court. During the three days of license plate counts there were never

4KB 1/7/13

more than 3 vehicles parked on the street at any time. The same 2 vehicles were parked in the same spaces for the entire length of the count.

**Conclusions:**

The on-street parking, from our assessment, is underutilized and is being used by residents. Given the burden of acquiring permits and accommodating visitors with visitor passes, we see the burden of a residential parking restriction more problematic than helpful.

**Recommendations:**

Staff recommends that the Commission deny the petitioners request to install a resident parking restriction on the east side of Spruce Court.



# CITY OF BURLINGTON

## SERVICE REQUEST

### Name and Address

Name: James Iantz

Address: Spruce Court

Phone Number: 8606402

Email Address:

Request Date: 01/02/2014

10:07 AM

Due Date: 2/1/2014

### Request

Location: 9 Spruce Court

Request Description: Residents are requesting resident parking on the east side of Spruce Court for the length of the street.

### Assign History

Date	Assigned To	Description
1/2/2014 10:07:49 AM	Joel Fleming	Request Assigned

### Work History

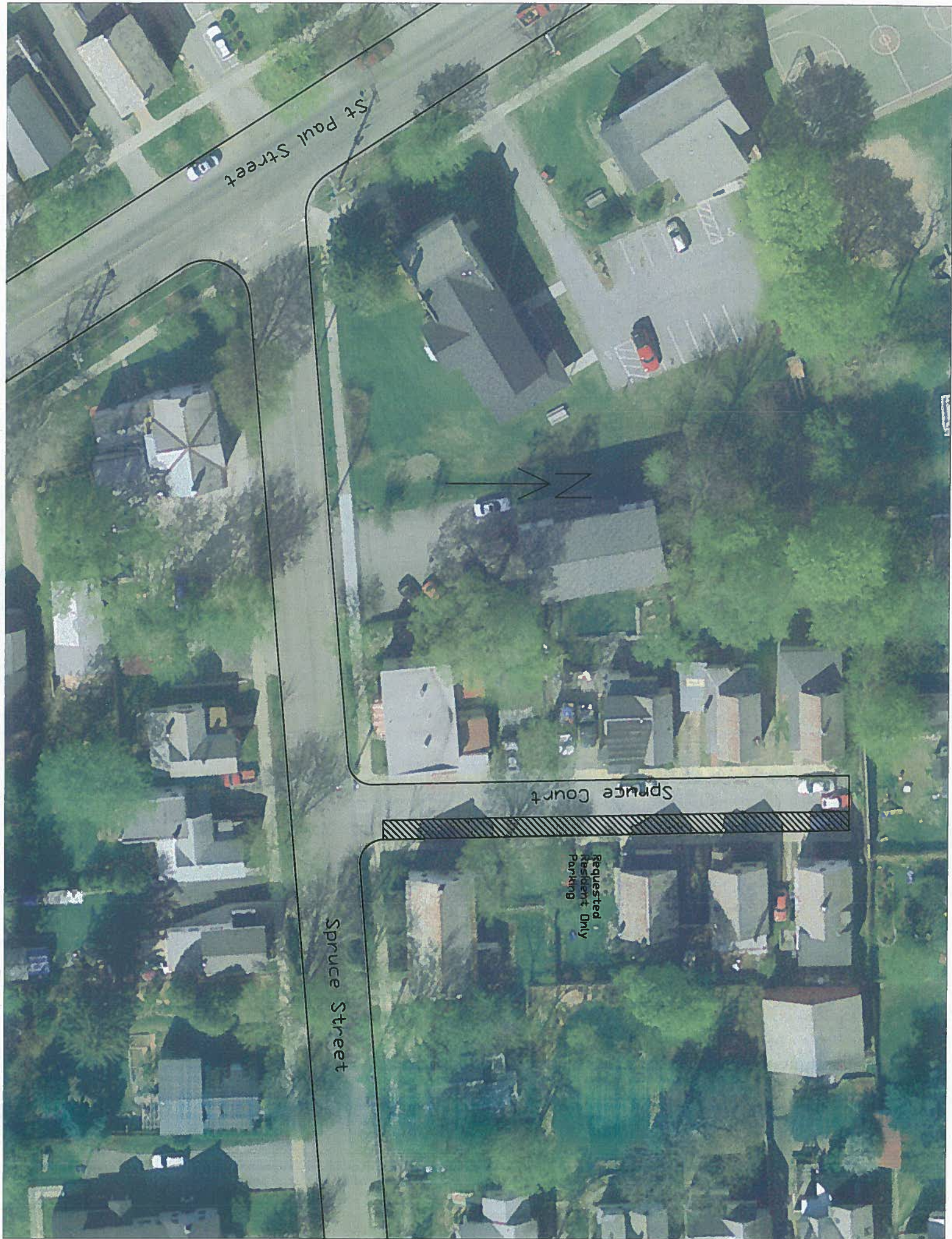
### Customer Service

Status: Planning

Request created by: Joel Fleming

Print Date: 1/2/2014 10:08:02 AM





St Paul Street

Spruce Court

Spruce Street

Requested  
Resident Only  
Parking



[illegible][illegible]

## **Helen Plumley**

---

**From:** Joel Fleming  
**Sent:** Thursday, September 12, 2013 2:37 PM  
**To:** Helen Plumley  
**Subject:** FW: Spruce Ct Safety Hazard; ref'd by Fire Marshal

Could you put this into the rfs system for me?

Thanks,

Joel

Joel Fleming, E.I.T  
Engineering Technician  
Burlington Public Works  
645 Pine St.  
Burlington VT. 05401

Phone: (802)8655832  
Fax: (802)8630466  
Email: [jfleming@ci.burlington.vt.us](mailto:jfleming@ci.burlington.vt.us)

---

**From:** James Lantz [<mailto:jimlantz@me.com>]  
**Sent:** Thursday, September 12, 2013 2:30 PM  
**To:** Joel Fleming  
**Cc:** Lynn Lantz; Barry Simays  
**Subject:** Spruce Ct Safety Hazard; ref'd by Fire Marshal

Hello Mr. Fleming,

I was referred to your department by Mr. Barry Simays, Fire Marshal for the city of Burlington.

I am writing to call attention to, what many on our street believe is, a serious fire safety issue regarding the parking on our street, Spruce Court in Burlington.

Spruce Court is a narrow cul-de-sac street in the South End with only 6 houses on it --- on numerous occasions in the last couple of months, the city recycling trucks have not been able to enter our street as when cars are parked on both sides of the street, it becomes too narrow for a large truck to enter. If cars are parked at the entrance of the street are large, or if the cars are not parked close to the curb, it leaves little room down the center of the street and encumbers entrance to the street --- recently, when a large SUV and another not-close-to-the-curb car were parked at the top of the street, that distance was under 7 feet wide!

Obviously, if the city recycling trucks can't enter our street, then a fire truck would also be unable to enter the street, should it be necessary --- and this seems like a serious fire issue.

It would seem appropriate, and solve the fire safety issue in the easiest manner possible, if the street were posted for parking on one side only.

Please let me know if you are the appropriate city authority to call attention to this matter, and if your department can sufficiently address it ---- and, if not, can you please direct me to the appropriate authority?

I have also attached two photographs from this morning's recycle truck --- the driver informed us that he was not able to enter the street yesterday, Wednesday Sept 11 (the normal recycling day) as cars parked at the entrance of the street did not give his truck sufficient room to enter the street and safely maneuver his truck. Please note that both cars pictured are relatively small --- in the past, when larger SUVs or pickup trucks have been parked on the street, it has caused an even tighter squeeze.

Thank you for any attention you can give this matter. Hope to hear from you!

Sincerely,

Jim and Lynn Lantz  
13 Spruce Court  
Burlington, VT

802.860.6402







**RESIDENT PARKING  
BURLINGTON, VERMONT  
STREET SELECTION PETITION**

Date: October 7, 2013

Street: Spruce Court

From House Number: 20-22 Spruce St.

To House Number: 18 Spruce Ct.

From Street: and 30-32 Spruce St. Spruce St.

To Street: End of Spruce Ct.

Total single dwelling Units: 5

Total apartment Buildings: 3

Total Apartment Units: 6

Person Conducting Petition:  
Name: JAMES LANTZ

Address: 13 SPRUCE CT. Burlington VT

Telephone: (802) 860.6402

House #	Apt #	Name	Resident Parking	Hours Day	Days Week
13		JAMES & LYNN LANTZ	<u>Yes</u>	<u>24 Hrs</u>	<u>Mon-Fri</u>
			No	6AM-6PM	<u>All Week</u>
10		Tom + Sheila Weaver	<u>Yes</u>	24 Hrs	<u>Mon-Fri</u>
			No	6AM-6PM	<u>All Week</u>
9		MICHAEL GAUTHIER	<u>Yes</u>	<u>24 Hrs</u>	<u>Mon-Fri</u>
		WALTER MCQUIRE	No	6AM-6PM	<u>All Week</u>
17		Amie + Lyman Conger	<u>Yes</u>	<u>24 Hrs</u>	<u>Mon-Fri</u>
			No	6AM-6PM	<u>All Week</u>
18	Down	Shannon + Pat Desautels	<u>Yes</u>	<u>24 Hrs</u>	<u>Mon-Fri</u>
			No	6AM-6PM	<u>All Week</u>
18	UP	Courtney Bryan	<u>Yes</u>	<u>24 Hrs</u>	<u>Mon-Fri</u>
			No	6AM-6PM	<u>All Week</u>
14		Patrick Miller	<u>Yes</u>	24 Hrs	<u>Mon-Fri</u>
			No	6AM-6PM	<u>All Week</u>
22 Spruce St.		Mark + Sarah Howe	<u>Yes</u>	<u>24 Hrs</u>	<u>Mon-Fri</u>
			No	6AM-6PM	<u>All Week</u>
30 Spruce St.		Melinda Johns	<u>Yes</u>	<u>24 Hrs</u>	<u>Mon-Fri</u>
			No	6AM-6PM	<u>All Week</u>
32 Spruce St.	upstairs	Lee Holcomb	<u>Yes</u>	24 Hrs	<u>Mon-Fri</u>
			No	6AM-6PM	<u>All Week</u>
32 Spruce		MARTHA WHITNEY	<u>Yes</u>	<u>24 Hrs</u>	<u>Mon-Fri</u>
		Jonathan Laddell	No	6AM-6PM	<u>All Week</u>
			Yes	24 Hrs	<u>Mon-Fri</u>
			No	6AM-6PM	<u>All Week</u>
			Yes	24 Hrs	<u>Mon-Fri</u>
			No	6AM-6PM	<u>All Week</u>



## MEMORANDUM

December 26, 2013

**TO:** Public Works Commission  
**FROM:** Joel Fleming *JF*  
**RE:** Ward Street Stop Sign requests

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### Background:

Staff received a request from City Councilor Rachel Siegel asking for multi-way stop signs at intersections on Ward Street. In the letter dated, May 3<sup>rd</sup>, 2013, Ms. Siegel requested that the Department of Public Works install a 3-way stop at the intersection of Ward Street and Manhattan Drive or at the intersection of Blodgett Street and Ward Street. Along with the stop sign requests there was a request for traffic calming in the neighborhood as well. Staff has directed the petitioner to Nicole Losch for this portion of the request.

- **Item 1: Stop sign request for Ward Street and Manhattan Drive:** Manhattan Drive is a collector roadway that connects North Avenue with VT Rt 127 and Riverside Avenue. This section of Manhattan Drive see's much less traffic than the section east of VT. RT 127 (beltline). Ward Street connects North Avenue to Manhattan Drive, and sees a fair amount of commuter traffic that uses it as a cut through to get to VT. RT 127. There is currently a stop sign on Ward Street where it meets Manhattan Drive.
- **Item 2: Stop sign request at Ward Street and Blodgett Street:** Blodgett Street is a local street in the City's Old North End. It runs north and south parallel to North Avenue and intersects Ward Street at its northern terminus. The intersection is a 3-way minor/major intersection with no stop control on Blodgett or Ward Street.

### Observations:

- **Item 1:** Staff conducted a multi-way stop sign warrant analysis on the Ward Street and Manhattan Drive intersection. Staff found that this intersection:
  - Did not exceed any of the volume or accident warrant thresholds for multi-way stop controlled intersections.

*UB 1/7/13*

- There were no reported accidents that occurred at this intersection from 2009 through 2013.
- This intersection does not have a balanced traffic pattern, Manhattan Drive saw 177 vehicles during the peak hour while Ward Street only saw 44 vehicles in that same time period.
- **Item 2:** Staff also conducted a multi-way stop sign warrant analysis on the intersection of Ward Street and Blodgett Street. This intersection:
  - Did not exceed any of the volume or accident warrant thresholds for multi-way stop controlled intersections.
  - The traffic on Blodgett and Ward Streets are not balanced. Ward Street sees much more traffic than Blodgett Street. During the peak hour, Ward Street saw 67 vehicles and during the same time period Blodgett Street only had 9 vehicles.
  - There were no reported accidents that occurred at or near this intersection from 2009 through 2013.

### **Conclusions:**

**Item 1:** The intersection of Ward Street and Manhattan Drive did not meet any of the warrant thresholds for multi-way stop controlled intersections. Adding stop signs on Manhattan Drive at Ward Street will cause unnecessary delays on Manhattan Drive. Adding stop signs where the warrant thresholds are not met could cause drivers to not respect the stop signs in place.

**Item 2:** The intersection of Ward Street and Blodgett Street did not meet any of the warrant thresholds for multi-way stop controlled intersections. However, the current sight distance when approaching Ward Street on Blodgett Street is 105 feet to the east and 100 feet to the west, this is well below the required stopping sight distance, 155 feet, for a 25 mph roadway. Given the limited or restricted sight distance, stop control is warranted at the north bound approach to Ward Street and Blodgett Street.

### **Recommendations:**

Staff recommends that the Commission:

- Deny the petitioners request for a 3-way stop controlled intersection at the Ward Street and Manhattan Drive intersection
- Deny the petitioners request for a 3-way stop controlled intersection at the Ward Street and Blodgett Street intersection.
- Adopt stop control at Blodgett Street where it meets with Ward Street.



Request  
# 2547

CITY OF BURLINGTON - DEPARTMENT OF PUBLIC WORKS

# SERVICE REQUEST

**Name and Address**

Name: Rachel Siegel, Aaron  
Keech and Justine Sears  
Address:  
Phone Number: 777-2627  
rsiegel@burlingtonvt.gov

Request Date: 09/05/2013 12:47 PM  
Due Date: 10/5/2013

Email Address:

**Request**

Location: Ward St

Request Description: This RFS is a break-out of RFS #1371, requesting a more broad traffic calming solution. This RFS is a STOP sign request. See attached letter from Norm Blais et al.

**Assign History**

Date	Assigned To	Description
9/5/2013 12:47:15 PM	Joel Fleming	Request Assigned

**Work History**

Date	Staff Person	Description
09/05/2013	Helen Plumley	CORRECTION: See attached letter from Siegel et al. addressed to Norm Blais (should have been Baldwin). HP ( Entered on 9/5/2013 12:58:54 PM by Helen Plumley )

**Customer Service**

Status: New  
Request created by: Helen Plumley

Print Date: 9/5/2013 1:04:30 PM



**Norm Blais**  
**Department of Public Works, City of Burlington**

**Burlington, VT 05401**

**May 3, 2013**

**Dear Norm,**

**This letter is a request for traffic control measures on Ward Street. The reality of Ward Street as a neighborhood is currently dictated by commuters using it as a by-pass between North Avenue and 127. The west end of Ward Street is tempered by a right-angle intersection with North Avenue and a three-way stop at Drew Street. Central to Ward Street is a speed bump of such little consequence that brakes are rarely used by commuters. This speed bump needs to be corrected, but the primary focus of this request lies at the east end of Ward Street.**

**The east end of Ward Street has no traffic control measures in place and the commuter mindset of either approaching or exiting 127 creates speeding hazards. Furthermore, the two intersections abutting Ward Street on the east end (Manhattan and Blodgett) contact Ward Street at obtuse angles, allowing commuters to see oncoming traffic and not even brake while proceeding through turns. It is at these two intersections that we seek traffic control, as a solution for neighborhood safety will not come from addressing only one. Below, we are presenting two proposals with an attempt to consider safety, community aesthetics, existing infrastructure, cost, and traffic engineering. It is our hope that DPW will act upon one of these two proposals.**

**In setting up these two proposals, we would like to first state existing infrastructure. Ward Street does have a single stop sign at Manhattan that is accompanied by a faux red-brick crosswalk. This does nothing to control commuters entering Ward from Manhattan nor does it control the speed of commuters traveling east on Ward Street inside the neighborhood. The intersection of Blodgett and Ward possesses no stops, but it does have sidewalks sloped to the street for two crossings; across Blodgett (basic white paint) and the more easterly side of the Ward and Blodgett intersection (not marked).**

**The first proposal is to install three-way stop signs at the Ward and Manhattan intersection. This would be followed by a combination speed-bump/faux brick painted crosswalk at each of the two existing sloped sidewalks at Ward and Blodgett. This option would properly control traffic at the Ward and Manhattan intersection. The two speed bumps would also temper commuter speeds inside the neighborhood traveling east on**

Ward, as well as commuters to and from Blodgett. This proposal would combine speed bump/crosswalk locations to both minimize cost and maximize aesthetics on Ward Street.

The alternative proposal is to install three-way stop signs at the Ward and Blodgett intersection, including basic faux-brick painted crosswalks at the two existing sloped sidewalk crossings. This would be followed by a speed bump installed perpendicular to Utility Pole #02213 located approximately 20 feet onto Ward from Manhattan. The location of the speed bump would maximize aesthetics by positioning signage on or in front of an existing utility pole on one side and would also lie outside the parking (residential) zone on the other side. This option would properly control traffic at Ward and Blodgett inside the neighborhood and provide two faux brick painted crosswalks, but also temper commuter speeds entering from Manhattan at the speed bump. This option allows commuters to continue unhindered on Manhattan (a pro or con dependent upon city traffic engineering growth plans). The loss of parking within the Ward and Blodgett intersection may also be an engineering consideration in this proposal.

We believe these proposals are warranted for the safety of the children in particular, all pedestrians secondarily, and the commuters themselves who fail to obey traffic law through these turns and down these streets. The approval of one of these proposals would provide a character of historic community, courtesy, and enforceability in this neighborhood. Please consider helping our neighborhood remain a peaceful and calm community – not dictated by commuters using us as a by-pass.

We invite you to meet us on location if you see value in discussing these proposals further or to observe commuter behavior. We look forward to hearing your thoughts. I, Rachel, can be reached at [rsiegel@burlingtonvt.gov](mailto:rsiegel@burlingtonvt.gov) or 777-2627. Thank you for your time and efforts.

Sincerely,  
Rachel Siegel (Burlington City Councilor, Ward 3)  
Aaron Keech (Ward St Resident and parent)  
Justine Sears (Ward St Resident and parent)







# Manhattan Drive @ Ward Street:

10/29/2013, PM count, J. Fleming

Time		Major: Manhattan			Minor: Ward	
Start	Stop	NB	SB	W	SB	NB
3:30	3:45	10	10	3	7	0
3:45	4:00	6	10	11	6	0
4:00	4:15	19	8	7	9	0
4:15	4:30	11	11	7	5	0
4:30	4:45	18	11	6	14	1
4:45	5:00	15	5	7	7	1
5:00	5:15	13	10	7	7	1
5:15	5:30	19	11	5	12	1
TOTALS:		111	76	53	67	4

10/31/2013, AM count, J. Fleming

Time		Major: Manhattan			Minor: Ward	
Start	Stop	NB	SB	WB	NB	SB
7:00	7:15					
7:15	7:30	13	13	4	4	0
7:30	7:45	17	15	2	3	0
7:45	8:00	35	23	1	9	0
8:00	8:15	21	26	4	4	0
8:15	8:30	15	12	6	10	0
8:30	8:45	4	7	4	5	0
8:45	9:00	8	15	4	4	0
TOTALS:		48	60	18	23	0

# Ward Street @

# Blodgett Street:

10/29/2013, PM count, J. Fleming

Time		Major: Ward			Minor: Blodgett	
		EB	WB	SB-Blo.	EB	WB
Start	Stop					
3:30	3:45	4	3	0	3	0
3:45	4:00	7	6	4	1	0
4:00	4:15	9	5	1	0	1
4:15	4:30	2	4	2	4	0
4:30	4:45	14	5	2	1	0
4:45	5:00	6	6	2	3	1
5:00	5:15	8	5	5	1	0
5:15	5:30	9	3	2	1	0
TOTALS:		59	37	18	14	2

5/13/2013, AM count, J. Fleming

Time		Major: Ward			Minor: Blodgett	
		EB	WB	SB-Blo.	EB	WB
Start	Stop					
7:00	7:15					
7:15	7:30	3	1	1	2	0
7:30	7:45	3	2	0	1	0
7:45	8:00	9	1	0	0	1
8:00	8:15	4	3	2	1	0
8:15	8:30	9	4	2	2	1
8:30	8:45	4	5	2	2	1
8:45	9:00	3	1	1	2	0
TOTALS:		35	17	8	10	3



**Stop Sign Warrant**  
**MUTCD 2B.07 Multi-way Stop Application**

01. Multi-way stop control can be useful as a safety measure at intersections if certain traffic conditions exist. Safety concerns associated with multi-way stops include, pedestrians, bicyclists, and all road users expecting other road users to stop. Multi-way stop control is used where the volume of traffic on the intersecting roads is approximately equal.

02. The restrictions on the use of STOP signs described in Section 2B.04 also apply to Multi-way stop applications.

**Guidance:**

03. The decision to install multi-way stop control should be based on an engineering study.

04. The following criteria should be considered in the engineering study for a multi-way STOP sign installation:

A. Where the traffic control signals are justified, the multi-way stop is an interim measure that can be installed quickly to control traffic while arrangements are being made for the installation of the traffic control signal.

**Not Warranted**

---

B. Five or more reported crashes in a 12-month period that are susceptible to correction by a multi-way stop installation. Such crashes include right-turn and left-turn collisions as well as right-angle collisions

**No Warranted: Zero accidents in the past 4 years**

---

C. Minimum Volumes:

1. The vehicular volume entering the intersection from the major street approaches (total of both approaches) averages 300 vehicles per hour for any 8 hours of an average day; and

**Not Warranted: Peak hour traffic is 67 vehicles**

---

2. The combined vehicular, pedestrian, and bicycle volume entering the intersection from the minor street approaches (total of both approaches) averages at least 200 units per hour for the same 8 hours, with an average delay to minor-street vehicular traffic of at least 30 seconds per vehicle during the highest hour; but

**Not Warranted: Peak hour traffic 9 vehicles**

---

3. if the 85<sup>th</sup>-percentile approach speed of the major -street exceeds 40 MPH, the minimum vehicular volume warrants are 70 percent of the volumes provided and Items 1 and 2.

**Not Warranted**

D. Where no single criterion is satisfied, but criteria B, C.1 and C.2 are all satisfied to 80 percent of the minimum values. Criterion C.3 is excluded from this criterion.

**Not Warranted**

---

**Option:**

Other criteria that may be considered in an engineering study include:

A. The need to control left-turn conflicts;

**Not Warranted**

B. The need to control vehicle/pedestrian conflicts near locations that generate high pedestrian volumes;

**Not Warranted**

C. Locations where a road user, after stopping, cannot see conflicting traffic and is not able to negotiate the intersection unless conflicting cross traffic is also required to stop; and

**Not Warranted**

B. in intersection of two residential neighborhood collector (through) streets of similar design and operating characteristics where multi-way stop control would improve operational characteristics of the intersection.

**Not Warranted**

**Stop Sign Warrant**  
**MUTCD 2B.07 Multi-way Stop Application**

01. Multi-way stop control can be useful as a safety measure at intersections if certain traffic conditions exist. Safety concerns associated with multi-way stops include, pedestrians, bicyclists, and all road users expecting other road users to stop. Multi-way stop control is used where the volume of traffic on the intersecting roads is approximately equal.

02. The restrictions on the use of STOP signs described in Section 2B.04 also apply to Multi-way stop applications.

Guidance:

03. The decision to install multi-way stop control should be based on an engineering study.

04. The following criteria should be considered in the engineering study for a multi-way STOP sign installation:

A. Where the traffic control signals are justified, the multi-way stop is an interim measure that can be installed quickly to control traffic while arrangements are being made for the installation of the traffic control signal.

**Not Warranted**

---

B. Five or more reported crashes in a 12-month period that are susceptible to correction by a multi-way stop installation. Such crashes include right-turn and left-turn collisions as well as right-angle collisions

**Not Warranted: no Accidents reports in the last 4 years**

---

C. Minimum Volumes:

1. The vehicular volume entering the intersection from the major street approaches (total of both approaches) averages 300 vehicles per hour for any 8 hours of an average day; and

**Not Warranted: peak hour traffic has 177 vehicles**

---

2. The combined vehicular, pedestrian, and bicycle volume entering the intersection from the minor street approaches (total of both approaches) averages at least 200 units per hour for the same 8 hours, with an average delay to minor-street vehicular traffic of at least 30 seconds per vehicle during the highest hour; but

**Not Warranted: Peak hour has 44 vehicles**

---

3. if the 85<sup>th</sup>-percentile approach speed of the major -street exceeds 40 MPH, the minimum vehicular volume warrants are 70 percent of the volumes provided and Items 1 and 2.

**Not Warranted**

D. Where no single criterion is satisfied, but criteria B, C.1 and C.2 are all satisfied to 80 percent of the minimum values. Criterion C.3 is excluded from this criterion.

**Not Warranted**

---

Option:

Other criteria that may be considered in an engineering study include:

A. The need to control left-turn conflicts;

**Not Warranted**

B. The need to control vehicle/pedestrian conflicts near locations that generate high pedestrian volumes;

**Not Warranted:**

C. Locations where a road user, after stopping, cannot see conflicting traffic and is not able to negotiate the intersection unless conflicting cross traffic is also required to stop; and

**Not Warranted**


B. in intersection of two residential neighborhood collector (through) streets of similar design and operating characteristics where multi-way stop control would improve operational characteristics of the intersection.

**Not Warranted**



## MEMORANDUM

January 8, 2014

**TO:** Public Works Commission  
**FROM:** Joel Fleming   
**RE:** Richardson Street, Morse Place, and Scarff Avenue Stop Sign Request

---

### Background:

At December's 2013 Public Works Commission meeting the Commission voted to accept staff's recommendation to deny the petitioners request to install multi-way stop control at Richardson Street, Morse Place, and Scarff Avenue intersections. Neither the Commission nor staff knew that there were residents that attended the meeting hoping to speak on this item.

It is important to staff that our process provide the public confidence that our process provides them with fair opportunity to be heard. As staff with the support of the Chair of the Commission we felt it necessary to have this request revisited and heard at this upcoming commission meeting.

This particular request was seeking to install a 4 way stop at the far ends of what we would consider the limits of 2-3 Way Intersections adjacent to each-other. Leading up to the previous meeting we had two concerns

- The precedent of supporting a stop sign request where it did not meet warrant requirements for a multiway stop
- A request to install 4 way stop sign control that is perceived by some as one 4 way intersection, when in fact it is two-three way intersection that are adjacent to each-other.
- In carrying forward the request to adopt a 4 way stop. Staff had very serious concern that drivers approaching this proposed 4 way stop would not make eye contact and would result confusion leading to a lack of clarity as to who is intended to yield and who should be allowed to proceed before entry to what is a very broad intersection.

**Staff Follow Up After December 2013 Commission Meeting**

NB 1/9/14

After revisiting this issue and examining the area of interest in the context of the broader neighborhood traffic control and circulation Staff came to a new conclusion that we could support a variation of the original request. Staff would propose that the Public Works Commission:

- Adopt the installation of a 3 Way Multi-way Stop at the intersection of Morse Place and Richardson Place.
- Adopt minor street stop control causing to stop westbound traffic at the intersection of Scarff Avenue and Richardson.

We believe we can support this modified proposal given this particular intersection is the last remaining intersection within this neighborhood unit that does not have multi-way stop control. Having this particular intersection absent of similar control is confusing within itself. Confusion and a lack of predictability lead to accidents.

Knowing how important this issue is to the neighborhood we took the opportunity to share this proposal with Ms. Levinson. Ms. Levinson was supportive of this alternative proposal and shared she would seek to share the concept with her neighbors.

#### **Recommendations:**

Staff would seek to retract our previous recommendation and recommend that the commission:

- Adopt multi-way stop control at the intersection of Richardson Avenue and Morse Place
- Adopt stop control at the western bound approach at the intersection of Scarff Avenue and Richardson Avenue.

Please feel free to call if you have any questions. We look forward to having this item heard and will be present at the meeting to answer any questions you may have.

#  
2122**CITY OF BURLINGTON****SERVICE REQUEST****Name and Address**

Name: Amanda LEvinson

Request Date:

07/09/2013

11:55 AM

Due Date:

8/8/2013

Address: 101 Richardson Ave

Phone Number: 617-388-9717

Email Address:

**Request**

Location: Richardson St

Request Description: Request for stop signs to be place in Richardson - northbound at Richardson & Scarff , Southbound at Richardson & Morse Pl and Eastbound on Morse and Richardson. See Attached info

**Assign History**

Date	Assigned To	Description
7/9/2013 11:55:03 AM	Joel Fleming	Request Assigned

**Work History**

Date	Staff Person	Description
10/01/2013	Joel Fleming	Staff has started to conduct counts at these intersections ( Entered on 10/1/2013 3:40:18 PM by Joel Fleming )

**Customer Service**

Status: Investigation

Request created by: Valerie Ducharme

Print Date: 12/2/2013 3:39:08 PM



We, the residents of Richardson Street, Scarff Avenue, Morse Place and Lyman are requesting that Stop signs be placed on Richardson – Northbound at Richardson and Scarff, Southbound at Richardson and Morse Place and Eastbound on Morse at Richardson.

From as early as 3:30PM thru 6:00PM, traffic trying to avoid the long line on Pine Street at Pine and Home Avenue use Lyman and Ferguson Avenues to get to Richardson and then to Home Avenue.

Richardson is the only street with no stop sign for two blocks and cars routinely exceed the 25 MPH speed limit. The reverse is true in the morning for the same reason, to avoid the line on Home Avenue.

Morse Place needs the stop sign as the people short cutting on that street hardly stop and have come way out into the Northbound side of Richardson. We have all had close calls at that intersection.

With the large number of young children and many pets in this area, it is only a matter of time before something tragic happens.

We hereby request that the Dept. of Public Works will act on this request and install those signs as soon as possible.

RECEIVED

JUL - 9 2013

BURLINGTON PUBLIC  
WORKS



CITY OF BURLINGTON - DEPARTMENT OF PUBLIC WORKS

## Neighborhood Traffic Management Request

DATE 6/18/13

In accordance with Burlington Public Works Commission policies on neighborhood traffic management and traffic calming this petition must be returned to the Department of Public Works 90 days from the above date.

**Petition Contact**

First Name	<u>Amanda</u>	Last Name	<u>Lewinson</u>
Street Number	<u>101</u>	Street Address	<u>Richardson St.</u>
Phone Number	<u>617-388-9717</u>	e-mail address	<u>amanda.rose.lewison@gmail.com</u>

**Petition**

Location of Request Richardson, Scarff + Morse

Please describe the circumstances prompting this petition High volume + speeding traffic during rush hour on Richardson makes for dangerous conditions. Please see attached request for stop signs.

In accordance with Burlington Public Works Commission policies on neighborhood traffic management and traffic calming this is a petition to pursue the concerns described above. Investigation by city traffic engineering staff has determined that conditions in the questioned area meet all accepted standards and warrants as to roadway design and safety and that any action would be considered an enhancement to the current situation.

All of the households, both rental and owner occupied, on the affected streets (as determined by city traffic engineering staff), including corner households that intersect affected streets must be informed of these activities. Approval of at least 30% of these households is necessary to continue the development of an understanding of the need and purpose of further action. Your signature on this petition conveys this approval.

Only one signature is permitted per household. Attach additional sheets as necessary.

NAME	ADDRESS	APT #	PHONE #	E-MAIL ADDRESS
Cassy Gardner	4 Scarff Ave		802-578-8358	cassy.gardner@gmail.com
Amanda Lewinson	101 Richardson St		617-388-9717	amanda.rose.lewison@gmail.com
Michael Rubinchuk	8 Scarff Ave		518-466-1708	knorshaver@aol.com
Leanne Wade-Johnson	100 Richardson St		802-913-6195	lwadejohnson@gmail.com
Steve Gutman	5 Scarff Ave		802-338-6421	steve.gutman@gmail.com
Veronica Richel	111 Richardson St		802-658-2324	vrichel@uvm.edu
Anna Tuttle	94 Richardson St		802-999-3360	Rudynhadlign@Burlingtontelecom.net
Katharine Rowe	121 Richardson St		802-862-3437	KmRowe@burlingtontelecom.net
Ken Allean	131 Richardson St		510-459-0646	Kenneth.allean@burlingtontelecom.net
Melissa Annas McConnell	125 Richardson St		802-865-4953	hooopa@aol.com
Roz Grossman	14 Scarff Ave		802-864-8186	Rozwi@burlingtontelecom.net
Vilma Carmichael	14 Scarff Ave		802-864-8188	dunnef@burlingtontelecom.net



CITY OF BURLINGTON - DEPARTMENT OF PUBLIC WORKS

# Neighborhood Traffic Management Request

DATE \_/ \_/ \_

NAME	ADDRESS	APT #	PHONE #	E-MAIL ADDRESS
Bill Morris	8 Scarff Ave		802-370-2534	vtcoghead@gmail.com
Rodger Bazzano	90 LYMAN AVE		802-881-7774	ROBPEG@CARTNET.NET
Jackie Lurie	21 Scarff		658-2170	jackielurie@yahoo.com
Harry Whittehead	21 Scarff		658-2170	WHITTEHEAD@411W.COM
Jim Brookings	11 Scarff		6488-0985	
John McElroy	11 Scarff		860-9419	
Harris Roen	46 Scarff Ave		861-3081	harris@roen.net
Don Meuser	23 Richardson		255-5907	BeeGee@and2.com
Denise Martin	23 Richardson		777-4155	d.martin58@comcast
Gwendolyn Causer	111 Lyman Ave.		863-5646	CAUSERG@BURLINGTONTELECOM.NE
DAVID DON	117 RICHARDSON ST		862-2618	

LYMAN AVE



STOP SIGN — ○

— RICHARDSON ST.

MURSE PLACE

STOP SIGN — ○

SCARFF RD

○ — STOP SIGN







Raymond Place

Home Avenue

Scarrt Avenue

Requested 4-way stop

Morse Place

Pine Street

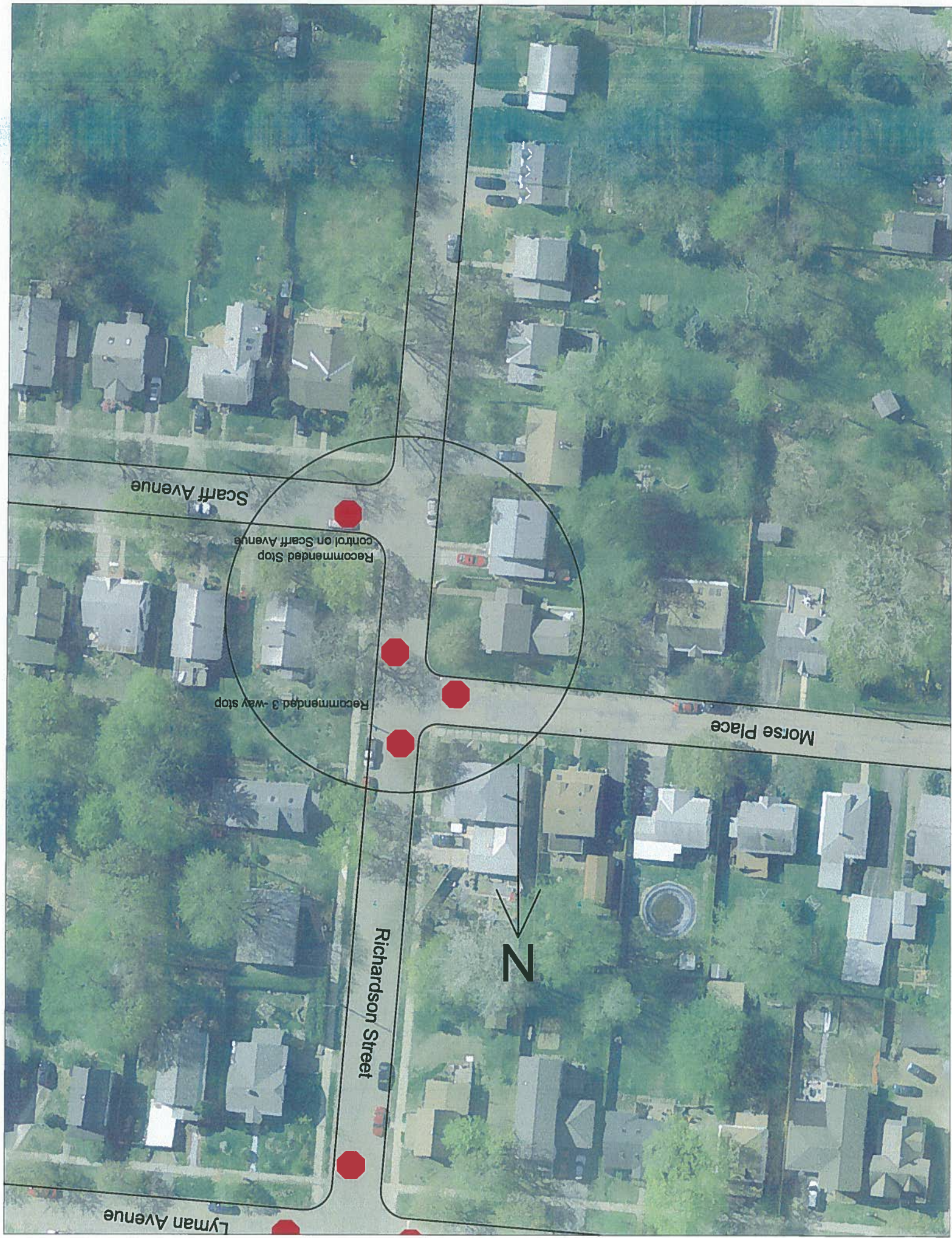
Richardson Street

Wells Street

Lyman Avenue

Ferguson Avenue





Scarriff Avenue

Recommended Stop  
control on Scarriff Avenue

Recommended 3-way stop

Morse Place

Richardson Street

Lyman Avenue

N



**Stop Sign Warrant**  
**MUTCD 2B.07 Multi-way Stop Application**

01. Multi-way stop control can be useful as a safety measure at intersections if certain traffic conditions exist. Safety concerns associated with multi-way stops include, pedestrians, bicyclists, and all road users expecting other road users to stop. Multi-way stop control is used where the volume of traffic on the intersecting roads is approximately equal.

02. The restrictions on the use of STOP signs described in Section 2B.04 also apply to Multi-way stop applications.

Guidance:

03. The decision to install multi-way stop control should be based on an engineering study.

04. The following criteria should be considered in the engineering study for a multi-way STOP sign installation:

A. Where the traffic control signals are justified, the multi-way stop is an interim measure that can be installed quickly to control traffic while arrangements are being made for the installation of the traffic control signal.

Not applicable

---

B. Five or more reported crashes in a 12-month period that are susceptible to correction by a multi-way stop installation. Such crashes include right-turn and left-turn collisions as well as right-angle collisions

Does not meet warrant: One accident in last 24 months and it involved a parked car

---

C. Minimum Volumes:

1. The vehicular volume entering the intersection from the major street approaches (total of both approaches) averages 300 vehicles per hour for any 8 hours of an average day; and

Does not meet warrant: during the PM peak there were only 104 vehicles on Richardson

---

2. The combined vehicular, pedestrian, and bicycle volume entering the intersection from the minor street approaches (total of both approaches) averages at least 200 units per hour for the same 8 hours, with an average delay to minor-street vehicular traffic of at least 30 seconds per vehicle during the highest hour; but

Does not meet warrant: During the PM peak there were only 23 Vehicles on the side streets

---

3. if the 85<sup>th</sup>-percentile approach speed of the major -street exceeds 40 MPH, the minimum vehicular volume warrants are 70 percent of the volumes provided and Items 1 and 2.

Does not meet warrant: volumes for peak hour do not meet 70% of 1 or 2

---

D. Where no single criterion is satisfied, but criteria B, C.1 and C.2 are all satisfied to 80 percent of the minimum values. Criterion C.3 is excluded from this criterion.

Does not meet warrant

---

Option:

Other criteria that may be considered in an engineering study include:

A. The need to control left-turn conflicts;

Does not meet warrant

B. The need to control vehicle/pedestrian conflicts near locations that generate high pedestrian volumes;

Does not meet warrant

C. Locations where a road user, after stopping, cannot see conflicting traffic and is not able to negotiate the intersection unless conflicting cross traffic is also required to stop; and

Does not meet warrant

B. in intersection of two residential neighborhood collector (through) streets of similar design and operating characteristics where multi-way stop control would improve operational characteristics of the intersection.

Does not meet warrant

11/04/2013, PM count, J. Fleming												
Time		Major: Richardson Street				Minor: Scarf Avenue			Minor: Morse Place			
Start	Stop	NB	SB	EB Scarf	WB Morse	NB	SB	WB Morse	NB	SB	EB Scarf	
3:30	3:45	1	2	1	1	0	1	0	0	0	1	
3:45	4:00	3	3	0	0	0	0	0	1	0	1	
4:00	4:15	2	6	0	0	0	0	0	2	6	0	
4:15	4:30	1	3	2	0	1	0	1	0	4	0	
4:30	4:45	1	11	0	1	0	1	0	0	7	0	
4:45	5:00	5	10	2	0	0	0	0	1	2	2	
5:00	5:15	4	37	3	0	1	0	0	0	1	0	
5:15	5:30	3	24	2	1	0	0	0	2	6	0	
TOTALS:		20	96	10	3	2	2	1	6	26	4	

12/03/2013, AM count, J. Fleming												
Time		Major: Richardson Street				Minor: Scarf Avenue			Minor: Morse Place			
Start	Stop	NB	SB	EB Scarf	WB Morse	NB	SB	WB Morse	NB	SB	EB Scarf	
7:00	7:15	0	0	1	0	0	0	1	0	0	0	
7:15	7:30	0	1	1	0	0	0	0	0	0	1	
7:30	7:45	1	3	2	0	1	0	1	0	0	0	
7:45	8:00	4	2	1	0	1	0	2	0	0	0	
8:00	8:15	6	6	0	1	0	0	0	1	2	2	
8:15	8:30	2	1	0	0	0	0	0	0	0	0	
8:30	8:45	0	2	0	0	0	1	0	0	1	0	
8:45	9:00	1	1	0	1	1	0	0	0	0	0	
TOTALS:		14	16	5	2	3	1	4	1	3	3	

INCIDENT SEARCH  
Print Date/Time: 12/4/2013 11:36:24 AM

Incident Number	Call Date/Time	Officers	Dispositions	Review Type	Location
Review Date/Time	Incident Type	ORI			
2011-00005415	03/17/2011 13:19:00	B299 Sweeney	Accident - City Report - 1, Service rendered - 1	RBS - Reviewed by Supervisor	
RICHARDSON ST / SCARFF AVE, Burlington					
03/28/2011 14:50:49 Accident VT0040100					

Total Rows: 1

## STATE OF VERMONT UNIFORM CRASH REPORT

Incident Number <b>2011BU5415</b>		Reporting Agency <b>Burlington PD</b>		Date <b>03/17/2011</b> Time <b>13:19</b>	
A 1	City/Town <b>Burlington</b>	Street Address <b>Richardson St</b>		TH#	VT#
Intersection with <b>OR</b>		Scarf Ave		Operator Report Required * <b>Y</b> <b>(N)</b>	Mile Marker
O1 1	Nearest intersecting St or Landmark		Coordinates		
O2 8	Distance (From Nearest Int. St) ____ Feet ____ Miles		Direction (From Nearest Int. St) N S E W		Long/Easting Lat/Northing
B1 3	Posted Speed <b>25</b>				
B2 3	VEHICLE # 1 Last		First	M.I.	License # <b>61048008</b>
O3 1	Name <b>Shappy</b>		<b>Kathleen</b>	<b>F</b>	State <b>VT</b> Lic Class <b>1 OPER (D)</b>
O4 1	Address <b>169 Puffer Rd</b>		City/Town <b>Montgomery Center</b>		State <b>VT</b> Zip
U1 5	Telephone <b>802-326-3126</b>	DOB <b>09/11/1958</b>	Sex <b>Female</b>	Restrictions <b>0</b>	Unoccupied <b>Y</b> <b>(N)</b>
U2 5	Same as Operator <input checked="" type="checkbox"/> Name: Last		First	M.I.	Seat Belt <b>Y</b> <b>(N)</b> CDL <b>Y</b> <b>(N)</b>
D 7	Address		City/Town	State	Zip
Q1 10	Insurance Co. <b>Gelco</b>		Policy No. <b>2099-47-18-58</b>		
Q2 10	Registration No. <b>DYD249</b>		Plate Type <b>A</b>	VIN <b>1GNDT13WX12138527</b>	
Q3 10	Vehicle Yr. <b>2001</b> State <b>VT</b>		Est. Speed <b>5</b> Comm Veh <b>Y</b> <b>(N)</b>		
E 1	Make <b>Chevrolet</b> Model <b>Blazer</b>		Direction of Travel <b>N</b> <b>S</b> <b>E</b> <b>W</b> <b>(W)</b>		
F 1	ATV <b>Y</b> <b>(N)</b> Snowmobile <b>Y</b> <b>(N)</b>		If yes, see Overlay 2 and Page 3		
T1 1	Towed By <b>N/a</b>		Towed Due to Disabling Damage: <b>Y</b> <b>(N)</b>		
T2 1	VEHICLE # 2 Last Known Operator		First	M.I.	License # <b>62471794</b>
T3 1	Name <b>McCarthy-Don</b>		<b>Winifred</b>	<b>W</b>	State <b>VT</b> Lic Class <b>1 OPER (D)</b>
T4 1	Address <b>117 Richardson St</b>		City/Town <b>Burlington</b>		State <b>VT</b> Zip <b>05401</b>
G 1	Telephone <b>802-862-2018</b>	DOB <b>07/04/1941</b>	Sex <b>Female</b>	Restrictions <b>0</b>	Unoccupied <b>Y</b> <b>(N)</b>
Same as Operator <input type="checkbox"/> Name: Last <b>McCarthy-Don</b>		First	M.I.		
Address <b>117 Richardson St</b>		City/Town <b>Burlington</b>	State <b>VT</b>	Zip <b>05401</b>	Tel. <b>802-862-2018</b>
Insurance Co. <b>Hartford</b>		Policy No. <b>UNKNOWN</b>			
Registration No. <b>EEK617</b>		Plate Type <b>A</b>	VIN <b>YV1RH58D222183956</b>		
Vehicle Yr. <b>2002</b> State <b>VT</b>		Est. Speed <b>0</b> Comm Veh <b>Y</b> <b>(N)</b>			
Make <b>Volvo</b> Model <b>S60</b>		Direction of Travel <b>N</b> <b>S</b> <b>E</b> <b>W</b> <b>(N)</b>			
ATV <b>Y</b> <b>(N)</b> Snowmobile <b>Y</b> <b>(N)</b>		If yes, see Overlay 2 and Page 3			
Towed By <b>N/a</b>		Towed Due to Disabling Damage: <b>Y</b> <b>(N)</b>			
Non-vehicle Property Owner Address Phone					
Damage Description					
Other Persons and Witnesses Involved (For investigated crashes see Page 3.)					
R1	Name	DOB	Address	Phone	
R2					
Name <b>Sweeney 299</b>		Date <b>03/17/2011</b>	Approved	Date	

\* Operators involved in an accident which results in injury, death, or total property damage equal to \$3,000 or more, must file with DMV



## Crash Narrative

Incident Number 2011BU5415

Report Agency Burlington PD

On 03/17/2011 at approximately 1319 hours I responded to the area of Richardson St. at Scarff Ave. for a report of a two car crash involving a parked vehicle. Upon arrival I met with Operator #1, Kathleen Shappy, who advised that she had backed into vehicle #2 which was parked on Richardson St. Shappy further advised that she had been unable to make contact with the owner of vehicle #2.

I observed minor damage to vehicle #1 and moderate damage to vehicle #2.

While speaking with Shappy the owner of vehicle #2 arrived. I later completed a crash report and both were informed that the report would be emailed or mailed to them.

Nothing further.

Officer's Signature \_\_\_\_\_

Additional Sheets Attached: Y N

[illegible]



Office of Planning  
645 Pine Street, Suite A  
Burlington, VT 05402  
802.863.9094 P  
802.863.0466 F  
802.863.0450 TTY  
[www.dpw.ci.burlington.vt.us](http://www.dpw.ci.burlington.vt.us)

**Chapin Spencer**  
*DIRECTOR OF PUBLIC WORKS*

## Memo

*Date: January 8, 2014*

*To: DPW Commission*

*From: Erin Demers, E.I.T.  
Public Works Engineer  
Street Capital Program Manager*

*Subject: Fiscal Year 2015 Street Reconstruction Draft Paving List*

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Attached is the draft list of next season's street reconstruction of the Street Capital Program. This plan includes approximately 3 miles of street reconstruction which utilizes \$1,035,000 of street capital funds.

Construction is planned for July 1, 2014 to October 1, 2014. We are currently working to gather survey data and further refine cost estimates on the following list of streets. I have also contacted various utilities and City Departments to coordinate and communicate our upcoming work with theirs.

Please review and comment on this list for our discussion at the January 2014 commission meeting. Staff will continue to develop full construction documents, surveys, drawings, estimates and advertise to bid this project in March 2013, if approved during the February Commission meeting. If you have any questions regarding the proposed street paving list for your approval, please do not hesitate to contact me directly at [edemers@burlingtonvt.gov](mailto:edemers@burlingtonvt.gov) or 802-863-9094.

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**FISCAL YEAR 2015 STREET RECONSTRUCTION PROGRAM**  
**DRAFT STREET PAVING LIST**

**1/8/2014**

#	Location	Length (FT)	Width (Ft)	Area (Sq-Ft)
1	BALSAM ST	475	30	14,250
2	CASE PARKWAY	792	30	23,760
3	EDGEWOOD LN	528	26	13,728
4	FARRINGTON PARKWAY	1,320	30	39,600
5	FLETCHER PL	686	26	17,836
6	FOSTER ST	1,637	30	49,110
7	JUNIPER TERR	397	26	10,322
8	MILL ST	264	30	7,920
9	MOORE CT	898	28	25,144
10	SEARS LANE	1,056	30	31,680
11	STANBURY RD	660	30	19,800
12	THIBAUT PARKWAY	686	26	17,836
13	TURF RD	686	30	20,580
14	UNIVERSITY TERR	637	26	16,562
15	VAN PATTEN PARKWAY	2,825	30	84,750
16	WESTWARD DR	475	30	14,250
17	WILDWOOD DR	1,478	30	44,340
		<b>15,500 (FT)</b>		<b>451,468</b>
		<b>2.94 (MILES)</b>		

**BURLINGTON DEPARTMENT OF PUBLIC WORKS COMMISSION**  
**MONTHLY MEETING MINUTES, December 18, 2013**  
**645 Pine Street**  
**(DVD of meeting on file at DPW)**

**COMMISSIONERS PRESENT:** Bob Alberry, Nathan Lavery (Chair), Solveig Overby, Jeffrey Padgett and Mark Porter (Vice Chair)    **COMMISSIONERS ABSENT:** Tiki Archambeau and Asa Hopkins

Commissioner Lavery called the meeting to order at 6:32 p.m.

**ITEM 1 – AGENDA**

**Commissioner Porter requested** that Item 3.20 be withdrawn from the Consent Agenda (CarShare Vermont Parking Request) so it will be a separate item – Item 3.60. Unanimous.

**ITEM 2 – PUBLIC FORUM:** No one came forward. Commissioner Lavery read aloud an e-mail from Gene Day (distributed by Mr. Fleming) pertaining to Item 3.50 (Adsit Court winter parking).

**ITEM 3 – CONSENT AGENDA, Amended**

- 3.10    Richardson St, Morse Pl, Scarff Ave STOP Sign Request
- 3.30    Ethan Allen Pkwy Parking Removal
- 3.40    Colchester Ave Resident Parking Request
- 3.50    Adsit Ct Parking Request

(Refer to Commission Packet)

The Commissioners were unanimous in adopting the Consent Agenda as amended.

**ITEM 3.6 – CARSHARE VERMONT PARKING REQUEST**

(Becca Van Dyke, Operations Manager and Annie Bourdon, Executive Director, CarShare Vermont)

(Refer to Commission Packet)

**Commissioner Alberry moved** to accept staff's recommendations which includes all three of the proposed new or moved spots: 1) Adopting a CarShare parking space on the south side of Pearl Street in the first space east of Church Street; 2) Adopting a CarShare parking space on the west side of South Union Street in the first space north of Spruce Street; and 3) Amending the CarShare parking space from the south end of the Fletcher Free Library parking lot to the space at the northeast corner adjacent to College Street. Commissioner Overby seconded the motion. Commissioner Porter voted against, due to lack of input on the 2<sup>nd</sup> and 3<sup>rd</sup> issues; the other four commissioners voted in favor. The motion carries. Commissioner Overby stated that she fully supports CarShare Vermont and DPW's recommendations and if by voting in favor of these spots members of the public feel it creates a hardship, she would be happy to collect any such feedback.

**ITEM 4 – BURLINGTON STOP FOR INTERSTATE TRANSIT CARRIERS**

(Communication, Chapin Spencer, Director)

Greyhound has been using the bus stop at University Place in front of UVM's Royal Tyler Theater; earlier this month MegaBus has resumed using the stop as well. The City stakeholders have met a number of times and continue to work toward formalizing a suggested plan of action concerning bus stops.



Director Spencer asked the Commission for input on the concept of specifying “bus stops” in Appendix C of the Code as “*local* bus stops,” and in addition to the “tour buses” category, setting up a third one specifying “intercity transit bus stops.” The City would then look at how it manages the “intercity transit bus stops” and specify where the carriers pick up and drop off their passengers (they can technically use any of the stops listed in Appendix C of the Code).

The Commission is open to being presented with the concept of multiple categories of bus stops, while keeping in mind connectivity considerations.

#### **ITEM 5 – HYDE ST TRAFFIC CALMING** (Communication, Nicole Losch, Transportation Planner)

(Refer to Commission packet)

The Pilot project was a success; the neighborhood poll showed 100% support for making the adjusted conceptual design the final design, and the initial concept was approved by the Transportation and Energy Utilities Committee (TEUC) of the City Council preceding consideration by the full City Council in January.

Part of the design consideration is a question around parking revisions to the very northern edge of the triangle on Willard Street.

If there are no parking changes, there will be no further approval needed from the Commission.

#### **ITEM 6 – MINUTES OF NOVEMBER 20, 2013** (Refer to Commission packet)

**Commissioner Alberry moved** to accept the Minutes; Commissioner Padgett seconded. Unanimous.

#### **ITEM 7 – DIRECTOR’S REPORT** (Chapin Spencer, Director)

(Refer to Commission packet)

- FY ’15 Budgeting
- Wastewater refinancing (passed by the City Council unanimously)
- Improvements to wastewater lines and bio solids handling
- Updates about the future of parking downtown
- Caryn Long e-mailed Director Spencer about greenbelt disturbance and stormwater issues. She wanted the Commission to be notified that some of the cars that were parked on front lawns during the snow ban were encroaching on sidewalks, causing challenges to her as a pedestrian. Her e-mail will be forwarded to Parking Enforcement at the Police Department. As Director Spencer has not had the opportunity to visit the property at which Ms. Long claims the driveway apron had been expanded and will have to wait until the snow recedes. He has been in contact with Megan Moir, Stormwater Administrator and Bill Ward, Director of Code Enforcement, on greenbelt preservation.
  - If a car obstructs a sidewalk when parked off the street during a snow ban, the Police Department’s Parking Enforcement office handles the ticketing and removal of the vehicle.
- The City Council has appointed Director Spencer as the Burlington representative for the Chittenden Solid Waste District (CSWD). Former DPW Director Steven Goodkind previously served in that capacity for twenty-three years. One of the items on tomorrow night’s CSWD meeting agenda is the consideration of a consolidated solid waste collection (franchising of garbage collection), which would include organics/compost collection (Act 148 was passed at the last Legislative Session).

## **ITEM 8 – COMMISSIONER COMMUNICATIONS – UPDATE ON ADVISORY BOARD FOR PARKING INITIATIVE**

A meeting has not yet been held; no report.

### Commissioner Padgett

- Per Jared Wood, deterioration of concrete sidewalk on Cherry Street (Marketplace) garage (as you are standing at the gas station looking north).
- Consent Agenda: The 30-minute time allocation should be adjusted.

### Commissioner Overby

- Expressed interest in the ideas raised by Mr. Day whose e-mail was read aloud at the beginning of the Consent Agenda.

## **ITEM 9 – EXECUTIVE SESSION**

**Commissioner Alberry moved** to go into Executive Session at 7:45 p.m. to discuss a real estate contract, premature disclosure of which would clearly put the City at a substantial disadvantage. Commissioner Overby seconded. Unanimous.

**Commissioner Overby moved** to end the Executive Session; Commissioner Padgett seconded. Unanimous.

## **ITEM 10 – NEXT MEETING DATE & ADJOURNMENT**

The next DPW Commission meeting is scheduled for Wednesday, January 15, 2014 at 6:30pm.

**Commissioner Alberry moved** to adjourn at 8:39 p.m.; Commissioner Padgett seconded. Unanimous.

### **Non-Discrimination**

The City of Burlington will not tolerate unlawful harassment or discrimination on the basis of political or religious affiliation, race, color, national origin, place of birth, ancestry, age, sex, sexual orientation, gender identity, marital status, veteran status, disability, HIV positive status or genetic information. The City is also committed to providing proper access to services, facilities, and employment opportunities. For accessibility information or alternative formats, please contact Human Resources Department at 865-7145.



**CITY OF BURLINGTON  
DEPARTMENT OF PUBLIC WORKS**

645 Pine Street, Suite A  
Burlington, VT 05401  
802.863.9094 VOICE  
802.863.0466 FAX  
802.863.0450 TTY  
[www.burlingtonvt.gov/dpw](http://www.burlingtonvt.gov/dpw)

---

**Chapin Spencer**  
*DIRECTOR OF PUBLIC WORKS*

To: DPW Commissioners  
Fr: Chapin Spencer, Director  
Re: **Director's Report**  
Date: January 8, 2014

**NEW HIRES:**

- **Martha Keenan**, our Capital Improvement Project Manager, started last week. She has been managing facilities and properties throughout Vermont since 1986. She has jumped right in and will help us better manage the City's diverse capital assets.
- We are also hiring a **Building Inspector** to assist Ned Holt and the rest of the Inspection Services team. The deadline for applications was late December and we are now reviewing applications.

**COMMISSION GOALS FOR 2014**

With the New Year, Commissioner input, and a few months under my belt, Nate and I thought it would be good for the Commission to discuss its goals for the year. A couple Commissioners have mentioned that they want the Commission to be more proactive in addressing key departmental priorities, and we hope this provides a starting point for the conversation. The Assistant Directors and I have discussed this and have a few suggested areas where focused Commission attention and leadership could advance key issues:

- **Performance Benchmarks:** Establishing a departmental 'dashboard' with a few key performance benchmarks that help the department measure our progress in strategic areas. Past benchmarking efforts have been
- **Capital Funding:** Public Works is responsible for maintaining an expensive and diverse infrastructure. In many cases, we do not have adequate funds to adequately maintain our assets. I am committed to working with staff, the Commission and stakeholders to map out strategies for reaching sustainable funding levels for these assets. I've discussed with staff focusing on our sidewalk system in 2014 and seeing if, with the Commission's help, we could advance a proposal that would align our capital funds with the annual capital needs of our sidewalk network.
- **Transportation Policy:** City plans including our Transportation Plan and PlanBTV call for

Non-Discrimination

The City of Burlington will not tolerate unlawful harassment or discrimination on the basis of political or religious affiliation, race, color, national origin, place of birth, ancestry, age, sex, sexual orientation, gender identity, marital status, veteran status, disability, HIV positive status or genetic information. The City is also committed to providing proper access to services, facilities, and employment opportunities. For accessibility information or alternative formats, please contact Human Resources Department at 865-7145.

our right-of-way to serve many users and many functions. There are new design guides that look at innovative ways to design our rights-of-way to address many modern challenges (more intense storm events, accommodation of all modes, etc) and modern opportunities (smart signals, parking technologies, etc.). Staff would like to bring forward new guides for the City to adopt and the Commission would be an important sounding board in the process.

- **Commission Role:** As the new Director, I've been reading the City's ordinances and Charter and learning from various staff about past practices. I would welcome the opportunity to methodically review the powers given to the Commission and to clearly detail them for the Commission, staff and community stakeholders to understand.

These are ideas to start the discussion. We'll see how far we get at this upcoming meeting.

### **INTERCITY TRANSIT BUS STOPS**

Megabus and Greyhound are continuing to use the designated bus stop within the City's right-of-way on University Place in front of Royal Tyler Theater – and there will be another operator using the stop next month. VTTrans is helping to fund transit service between Burlington and Albany, NY that they hope to start in 3-4 weeks. Premier Coach will operate one round trip per day and the departure and arrival times do not conflict with other services at University Place. There is another meeting of city officials on intercity transit services next week so I will have more to report at the Commission meeting.

### **CSWD BOARD UPDATES**

I attended my first meeting as the City's CSWD representative last month. There were two significant votes at the meeting:

- **Further Evaluation of Consolidated Collection** – The Board approved proceeding with further evaluation of the potential economic and environmental impacts associated with the consolidation of municipal solid waste and recycling collection systems in the District. Let me know if you'd like a copy of the initial study.
- **Processing and Disposal of Biosolids** – The CSWD Board approved a contract with Casella to handle biosolids from Burlington and many other county municipalities over the next five years.

### **QUICK BITS:**

- The Downtown Parking Work Group continues to plan for parking pilots in early 2014. The major pilot projects will be reviewed by the Advisory Committee that that City Council recently established. Some pilots will also require Commission approval so expect to see proposals in the coming months.
- Due to the challenging weather this winter, we're already 85% through our salt budget. We're doing budget adjustments to give us a bit more funding for salt, but it is going to be a challenging financial year for the Right-of-Way Division.
- The Mayor hosted a press conference on January 9<sup>th</sup> to mark the refinancing of the \$14.6M wastewater bond. Press release attached.
- **NEXT COMMISSION MEETING:** Wednesday, February 19<sup>th</sup>, 6:30pm.



**From:** Mike Kanarick  
**Sent:** Thursday, January 09, 2014 10:25 AM  
**To:** Mayor's Office  
**Subject:** FOR IMMEDIATE RELEASE -- MAYOR MIRO WEINBERGER: Mayor Weinberger, Treasurer Pearce, Vermont Municipal Bond Bank Announce \$14.6M City of Burlington Wastewater Bond Refinancing

**OFFICE OF MAYOR MIRO WEINBERGER**  
149 Church Street | Burlington, VT 05401 | [802.865.7272](tel:802.865.7272)

**FOR IMMEDIATE RELEASE**

January 9, 2014  
Contact: Mike Kanarick  
802.735.7962

**Mayor Miro Weinberger, State Treasurer Beth Pearce, and Vermont Municipal Bond Bank Leadership Announce**  
**\$14.6M City of Burlington Wastewater Bond Refinancing**  
**Transaction Addresses Long-Standing Unfunded Liability. Will Save Burlington \$4.8M in Interest Payments, and Signals City's Improved Financial Management**

**Burlington, VT** – Mayor Miro Weinberger, Vermont State Treasurer Beth Pearce, and leadership from the Vermont Municipal Bond Bank (VMBB) today announced at a news conference at the City of Burlington's Main Wastewater Treatment Plant that the City and the VMBB closed on the refinancing of a \$14.6 million wastewater bond. The transaction addresses a long-standing unfunded liability, will save Burlington ratepayers approximately \$4.8 million in interest payments over the next 20 years, and signals the State of Vermont's recognition of the City's improved financial management.

"I am very pleased to announce that Burlington has completed its first-ever bond sale through the Vermont Municipal Bond Bank Bond general bond pool," said Mayor Weinberger. "Not only does this collaboration constitute a cost-saving solution to another concerning financial issue inherited by this Administration, but also it represents a significant vote of confidence by the VMBB in the current financial direction of the City. I'd like to thank the Shumlin Administration, Treasurer Beth Pearce, and the VMBB for recognizing the real progress Burlington has made and for working with us to accomplish this important transaction."

The VMBB, created in 1970, provides Vermont municipalities, school districts, and fire districts with access to long-term bond financing. The VMBB is highly rated and, therefore, able to access very low interest rates, which result in cost-effective borrowing opportunities for municipalities. The VMBB has issued loans totaling more than \$1.7 billion for Vermont municipal capital projects.

State Treasurer Beth Pearce said: "As a member of the Vermont Municipal Bond Bank's Board, I am pleased to assist with this type of financing that will reduce costs for Burlington's residents and businesses. Burlington is making use of a proactive and prudent financing approach that adds value to the community."

During a Burlington Special City Meeting (election) in June 1988, the voters approved both a \$13 million grant and a \$26 million loan from the State of Vermont and authorized the issuance of revenue bonds in an amount not to exceed \$26 million to repay the loan. In 1990 and 1992, the City issued two Series of Wastewater System Revenue Bonds in the original principal amounts of \$5.38 million and \$15.45 million (subsequently increased to \$19.4 million), respectively. The 1990 and 1992 Series Bonds were issued through the Vermont State Revolving Fund (SRF), co-managed by the Vermont Agency of Natural Resources and the VMBB. The funds were used to finance and carry out capital improvements to the City's wastewater system, including a Lake Champlain pollution abatement project.

Thereafter, the 1990 Series Bonds were paid in full during fiscal year 2010. The 1992 Series Bonds, with the outstanding principal amount of \$14.6 million, were due and payable this month, January 2014. To satisfy the 1992 Series Bonds obligation due this month, the City entered into a transaction with the VMBB, which closed on Tuesday and includes the following terms: \$14.6 million loan principal; 3.853% Net Interest Rate on the loan; and a 20-year term for the loan.

John Valente, VMBB Chair of the Board of Directors, who was unable to attend the event, stated: "For the past 44 years, the Bond Bank has been pleased to provide a means of lower-cost financing for cities, towns, school districts, and other public bodies throughout Vermont. Our recent bond offering is an example of the bank achieving its goal to responsibly foster and promote access to capital markets for the financing of public improvements."

Robert Giroux, VMBB Executive Director and Secretary, who participated in today's announcement at Burlington's Lavalley Lane Wastewater Treatment Plant, added: "The City's SRF loan was eligible for refinancing through the VMBB, and its application was well received by the Board. Burlington appears to be taking the right steps to correct its financial situation. Repayment of the City's loan will be backed by a revenue pledge of the Water and Wastewater Division of Burlington's Department of Public Works. Because of the size of the VMBB's loan pool, Burlington's loan will neither impact the underlying credit quality of the loan pool, nor jeopardize the VMBB's credit rating."

Had the City been unable to secure refinancing through the VMBB, the alternative funding sources likely would have included private placement at an interest rate of approximately 6.00%. This increased rate would have cost the City approximately \$4.8 million more than the VMBB deal.

Burlington Chief Administrative Officer Bob Rusten, Assistant CAO Richard Goodwin, and Department of Public Works (DPW) Assistant Director for Water Quality Laurie Adams also participated in the news event.

"From our initial conversation with State Treasurer Beth Pearce through the many discussions with Bob Giroux and members of his team at the Bond Bank, it was gratifying to hear that they recognized the City's efforts to stabilize its finances and believed in our ability to meet the requirements of the loan," said CAO Rusten. "They did their due diligence to verify efforts, and the Bond Bank would not have approved the loan without our having met their requirements. Rich Goodwin and Laurie Adams deserve a lot of the credit for having set a path of financial stability in the Wastewater Enterprise Fund."

Burlington has three wastewater plants that treat raw sewage. The plants are located on Riverside Avenue, North Avenue Extension, and the Main Plant on Lavalley Lane. At the plants, DPW's Water Quality Division treats domestic and industrial sewage to stringent federal standards levels that ensure public health and the biological integrity of the waters receiving discharges from the facilities. Also, stormwater for much of the City is collected and treated at the Main Plant prior to discharge into Lake Champlain.

DPW Assistant Director Adams, stated, "This has been an excellent effort by all parties to stabilize wastewater finances for previous infrastructure upgrades that ultimately protect our most precious resource, Lake Champlain."

# # #

**Mike Kanarick**

Chief of Staff

Office of Mayor Miro Weinberger

City Hall | 149 Church Street

Burlington, VT 05401

802.735.7962 (cell)

[mike@burlingtonvt.gov](mailto:mike@burlingtonvt.gov)

DPW  
COMMISS. MTG. 1-15-14

Please sign in  
DON SCHRAMM  
Bill Wren CORE ENFORCEMENT  
Arnold Levinson  
Ken Allen  
Eric Eschilson

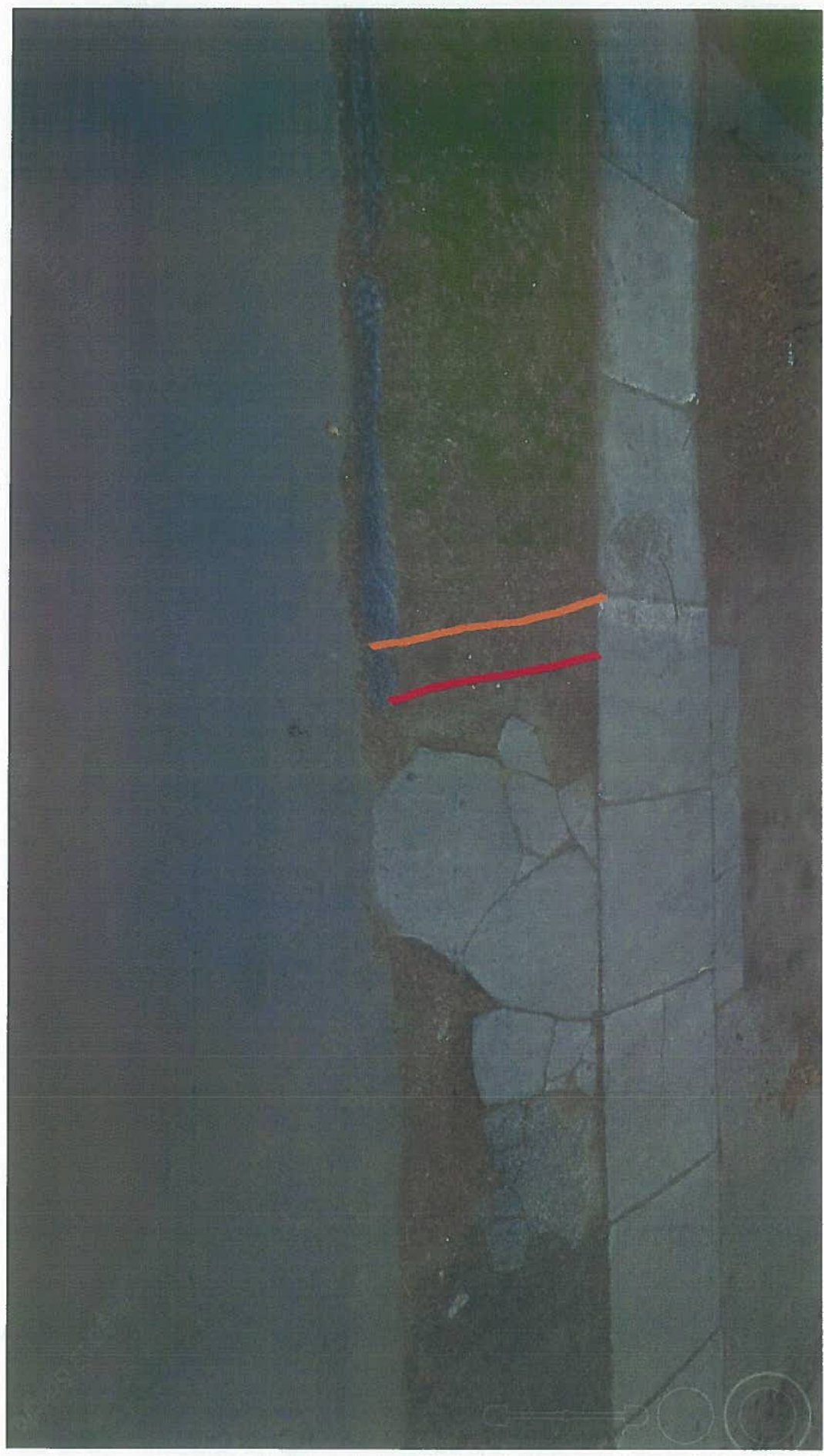
VAL

FROM JAN.  
DPW MTG.



North →

DPW COMMISSION MTC,  
1/15/14, PUBLIC FORUM  
DISTRIB. BY BILL WARD.



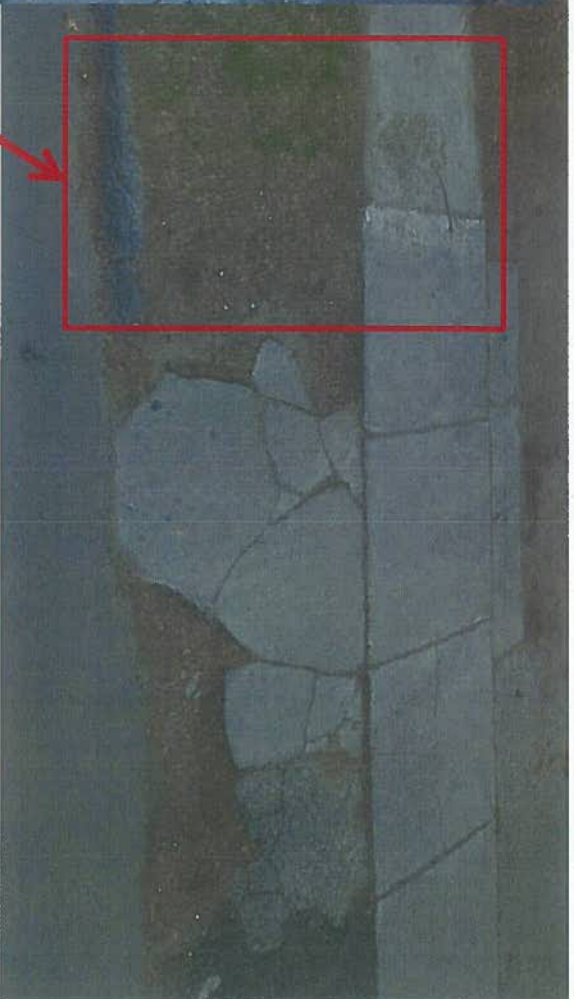
# 9 Weston Street

- Represents apparent driveway width
- Represents approximate new area



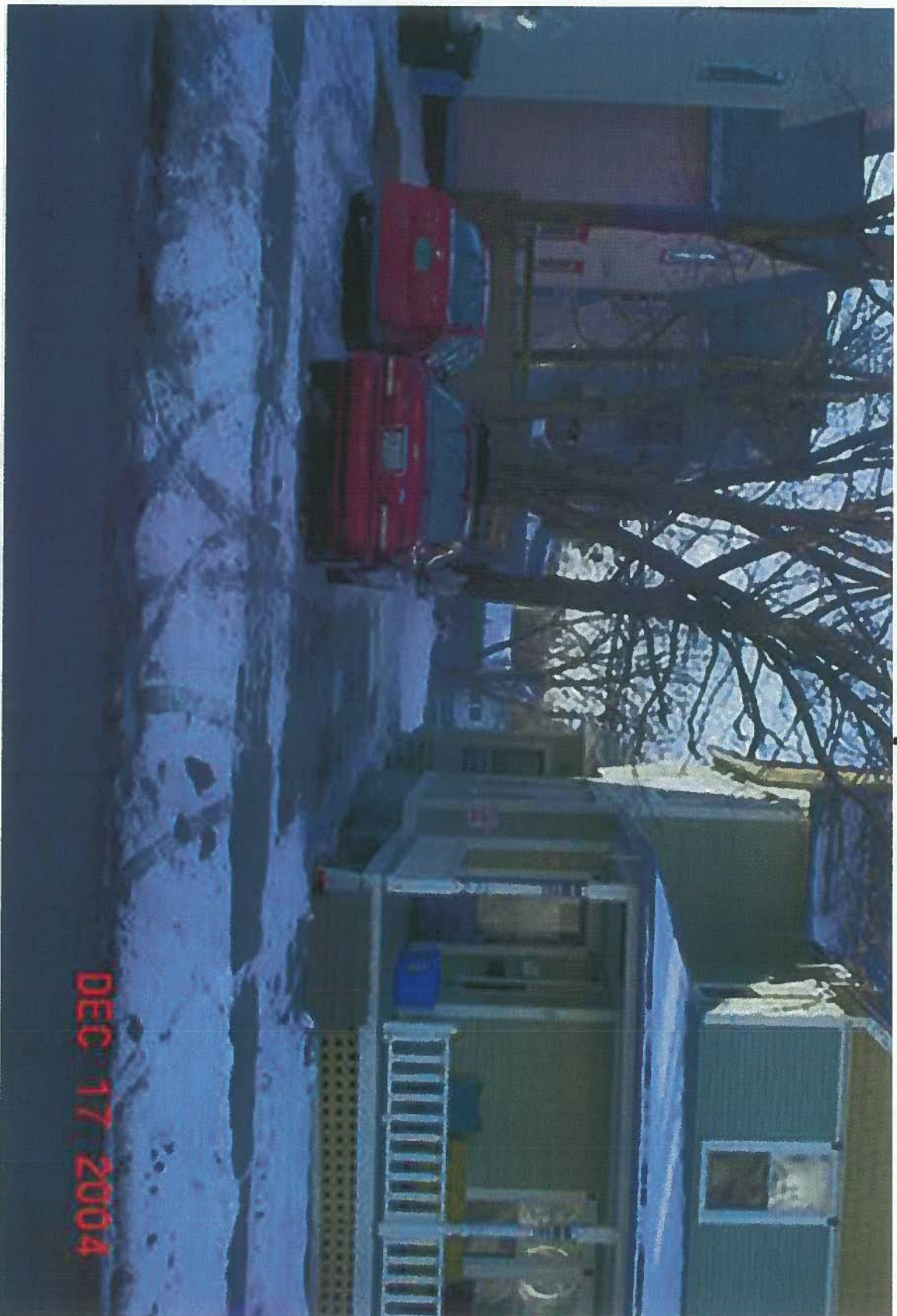


Photo taken by Ron Gore



Area depicted in close up taken by Ron Gore

# 2004 staff photo



9 Weston Street  
Driveway

11 Weston Street  
Driveway



CHITTENDEN SOLID WASTE DISTRICT  
1021 Redmond Road ♦ Williston, VT 05495-7729  
802-872-8100 ♦ Fax: 802-878-5787 ♦ Web: [www.cswd.net](http://www.cswd.net)

CHITTENDEN SOLID WASTE DISTRICT  
REGULAR MEETING  
Agenda

Date: **Thursday, December 19, 2013**  
Time: **6:00 P.M.**  
Place: **WILLISTON Town Hall -2<sup>nd</sup> floor Conference Room – 7900 Williston Road**

\*\*\* (E) Indicates enclosures (H) Indicates handouts (D) Discussion Only

1. (E) **Agenda**
2. **Public Comment**
3. (E) **Regular Board Meeting Minutes of 11/20/13 - Board Action Requested: Approve minutes**
4. (E) **Finance –**
  - (E) a) Finance Committee - Report of Warrants
  - (E) b) Bank balances as of 11/30/13
  - (E) c) PUD Transfer for Cope & Associates Contract - Board Action Requested: Approve transfer
  - (E) d) Acceptance of FY13 Audited Financial Statements Board Action Requested: Approve Audited Financial Statements
  - (E) e) Resolution – New Bank Account Authorizations
5. (E) **Analysis of Residential Curbside Collection of Organics – Presentation of Results**
6. (E) **Current Hauler Participation in Potential Consolidated Collection System**  
Board Action Requested: Approve continuation of consideration of consolidated collection system
7. (E) **Biosolids**
  - a) – Residuals Management Agreement Board Action Requested: Approve contract
  - b) – Member Participation Agreement Board Action Requested: Approve contract
  - c) – Trailer Lease to Casella Organics Board Action Requested: Approve contract
8. (E) **Program Updates**
9. **Other Business**

Possible action could occur on any agenda item, although not initially noted.

*Please call if you are unable to attend! Thank You!*

**The January Board meeting will be held on Wednesday, January 22, 2014.**



# CSWD: ANALYSIS OF CURBSIDE COLLECTION OF ORGANICS



## Summary of Results

Chittenden Solid Waste District  
Board of Commissioners Meeting, 12/19/13



Lisa A. Skumatz, Ph.D.  
Skumatz Economic Research Associates  
SERA Inc., Superior CO

skumatz@serainc.com  
[www.serainc.com](http://www.serainc.com)

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## TOPICS

- ☐ Project goal & tasks
- ☐ Analysis of other communities
- ☐ Modeling approach
- ☐ Results / Findings
- ☐ Questions & discussion

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## PROJECT BACKGROUND / OBJECTIVE

- ☐ CSWD at 39% residential recycling & organics diversion rate (excludes BB & special wastes)- above average
- ☐ Next practical step for increasing residential waste diversion in CSWD
  - → Explore enhanced, effective, cost-effective, environmentally sound residential curbside organics



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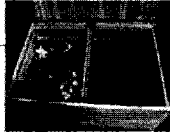
## MAJOR PROJECT STEPS



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## EXISTING CSWD RESIDENTIAL ORGANICS SYSTEM

- ☐ Drop-offs
- ☐ Local processing / strong system
- ☐ Diversion of FS & YT ~9K tons plus BYC ~11K tons
- ☐ YT strong; food potential remains
- ☐ Potential may vary based on density, part of region



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## SUMMARY OF FOOD SCRAPS PROGRAMS IN THE U.S.



Costs per Household per Month to Provide Service	\$5.40 average for food scraps & yard trimmings
Rate Charged Per Household per Month	\$7.68 average for food scraps & yard trimmings
Additional Fee Charged	In 70% of communities
Tip Fees	\$44.00 average for organics; \$82.00 for trash
Participation - Mandatory/Voluntary	Only 9% mandatory; 25% mandatory pay; 33% fee included in trash rate
Participation rate	35-45% average, range 10% - 95%
Pounds per Household	25-30 lbs per HH per week for food scraps & yard trimmings; 7-9 lbs per HH per week for food scraps
Capture rate (food scraps)	30% to 40% average
Hauler	70% of communities report collection by a single contracted hauler; 10% municipally run; 6% multiple haulers in open competition; 5% drop-off program

Source: Best Management Practices in Food Scrap Programs, Skumatz & Freeman / Econservation Institute, 2010

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## MODELING CSWD OPTIONS:

- ☐ Collection arrangement definitions / options:
  - Current - Multiple haulers on current routes for trash and recycling add organics collection.
  - Single Hauler / Bid Out - Multiple haulers on current routes for trash and recycling; single hauler for organics collection
  - Consolidated / Contracts - Contracts for trash, recycling, and organics collection

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## MODELING CSWD OPTIONS (36+) - VARIATIONS IN:

- ☐ Collection arrangement:
  - Current / Mandated service with multiple haulers
  - Single Hauler / Bid-out service
  - Consolidated / Contracted for all services
- ☐ Materials:
  - Food Plus Yard trimmings (YT), or without YT
- ☐ Mandates or not (3 opts):
  - Voluntary - 2017-2020 vs. Mandatory - 2020 on (with and without fee)

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## MODELING CSWD OPTIONS (36+) – VARIATIONS IN:

- ☐ Community sub-areas  $\leq$  4-unit structures:
  - Chittenden County all
  - Burlington Metro excl. villages
  - Burlington Metro plus villages
- ☐ Present results (changes in monthly costs per household)...
  - per participating household,
  - per non-participating household, and
  - per "average" household, as a weighted average.



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## MODELING CSWD OPTIONS – CALCULATED CHANGES IN...

- ☐ Tons & % – disposed & diverted (various)
- ☐ Changes in costs to households (& CSWD) from:
  - Collections / "stops" & hauling – for variety of services
  - Tip fee changes (from changes in types / diversion / flows)
  - Containerization changes
  - Outreach, billing, customer service, admin
  - Discontinuation of existing programs
- ☐ Associated environmental effects
- ☐ Costs displayed as...
  - One-time costs spread 5 years; also on-going (cost to design consolidated collection system not included)
  - Modeled *changes* from status quo

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## DATA AND UNDERLYING ASSUMPTIONS

- ☐ Assembled:
  - Data on: Population, densities, starting tons, waste composition, tipping fees, marginal costs, distances, container prices and related assumptions, admin / consulting / CSR costs
  - Developed assumptions on: Adoption of program changes (participation & efficiency/capture), savings from consolidation / contracts; transfers between drop-off & curbside; induced recycling / reductions
- ☐ Underlying Program design:
  - Food: Provide coupons for in-home containers; outside containers provided; liners not provided (not needed for continuation per pilot) but available locally for purchase
  - Yard: Bag system, 8 weeks--4 in spring, 4 in fall



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## THREE KEY DRIVERS FOR CHANGES IN RESULTS

1. "Organized" collection –
    - Much greater efficiencies from consolidated collection
    - Consolidated scenario reduces costs most dramatically; to ½ or less of current costs for trash and recycling
  2. Collection frequency – collection is biggest cost
    - Every other week recycling saves costs (~25% coll'n costs); studies say tons minimally affected
    - EOW trash (better than EOW organics) also saves (similar)
  3. Participation / mandatory or not
    - 25% (vol) vs. 40% (mand; vs. more) – coll'n efficiencies, tons per coll'n
    - Diversion increases by 11% and then about 21% (35% total) for voluntary to mandatory to mandatory pay
- ☐ Also important:
    - Urban / rural, containerization, waste composition



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## RESULTS / RECOMMENDATIONS - FOOD SCRAPS

Food Scraps Collection Service	Change in Monthly Customer Costs from Current System			Total New Costs	Change in Tons	
	Per Participating Household	Per Non-Participating Household	Per Average Household		In 1,000's	Excluding Backyard Composting
Table 1 in handout						
Current Collection System (1)	\$37.27	\$0.00	\$14.91	\$6,897	-6,700	2,700
Single Hauler for Organics (2)	\$17.69	\$0.00	\$7.08	\$3,274	-6,700	2,700
Consolidated Collection System (3)	\$0.18	-\$17.51	-\$10.43	-\$4,825	-6,700	2,700

### Findings:

- Under status quo, organics (food) is an expensive addition
- Savings from consolidated allows addition of Food service at **significant savings** compared to the current system without organics.

Assumptions: 1) includes residences up to 4 units. Excludes institutional and multi-unit residential buildings over 4 units (expected to be incorporated in commercial collection routes. If haulers add 1-4 units, might go down. 2) Participation in food scraps collection is 40% (mandatory). 3) One time and capital costs amortized over 5 years.

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## RESULTS / RECOMMENDATIONS - FOOD AND YARD TRIMMINGS

Food Scraps and Yard Trimmings Collection Service	Change in Monthly Customer Costs from Current System			Total New Costs	Change in Tons	
	Per Participating Household	Per Non-Participating Household	Per Average Household		In 1,000's	Excluding Backyard Composting
Table 2 in handout						
Current Collection System (1)	\$43.62	\$0.00	\$17.45	\$8,072	-6,800	2,800
Single Hauler for Organics (2)	\$20.70	\$0.00	\$8.28	\$3,831	-6,800	2,800
Consolidated Collection System (3)	\$3.19	-\$17.51	-\$9.23	-\$4,269	-6,800	2,800

### Findings:

- Few additional tons (vast majority already diverted; 1.5% more) - significant additional cost (\$3-6 more per participating HH)

Assumptions: 1) includes residences up to 4 units. Excludes institutional and multi-unit residential buildings over 4 units (expected to be incorporated in commercial collection routes. If haulers add 1-4 units, might go down. 2) Participation in food scraps collection is 40% (mandatory), and 30% for yard trimmings. 3) One time and capital costs amortized over 5 years.

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## RESULTS / COMPARISONS - VOLUNTARY & MANDATORY PAY

### Voluntary (25%) significantly more costly (overall & partic)

Food Scraps Collection Service	Change in Monthly Customer Costs from Current System			Total New Costs	Change in Tons	
	Per Participating Household	Per Non-Participating Household	Per Average Household		In 1,000's	Excluding Backyard Composting
Table 3 in handout						
Current Collection System (1)	\$58.40	\$0.00	\$14.60	\$6,754	-6,000	2,400
Single Hauler for Organics (2)	\$24.12	\$0.00	\$6.03	\$2,789	-6,000	2,400
Consolidated Collection System (3)	\$6.61	-\$17.51	-\$11.48	-\$5,310	-6,000	2,400

Mandatory, not mandatory pay

### Mandatory pay - cheaper, more tons; can "evolve" there...

Food Scraps Collection Service	Change in Monthly Customer Costs from Current System			Total New Costs	Change in Tons	
	Per Participating Household	Per Non-Participating Household	Per Average Household		In 1,000's	Excluding Backyard Composting
Table 3 in handout						
Current Collection System (1)	\$16.62	\$17.20	\$16.79	\$7,770	-8,100	6,300
Single Hauler for Organics (2)	\$9.14	\$8.45	\$8.93	\$4,132	-8,100	6,300
Consolidated Collection System (3)	-\$8.37	-\$9.06	-\$8.57	-\$3,967	-8,100	6,300

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## RESULTS / COMPARISONS - TRADING OUT COLLECTIONS

### Reduce recycling frequency (EOW): Cheaper, some recy red'n

Food Scraps Collection Service	Change in Monthly Customer Costs from Current System			Total New Costs	Change in Tons	
	Per Participating Household	Per Non-Participating Household	Per Average Household		In 1,000's	Excluding Backyard Composting
Table 3 in handout						
Current Collection System (1)	\$37.27	\$0.00	\$14.91	\$6,897	-6,700	2,700
Single Hauler for Organics (2)	\$9.09	-\$8.60	-\$1.53	-\$706	-6,700	2,700
Consolidated Collection System (3)	-\$4.04	-\$21.73	-\$14.66	-\$6,780	-6,700	2,700

### Reducing trash and recycling EOW... Cheaper

Food Scraps Collection Service	Change in Monthly Customer Costs from Current System			Total New Costs	Change in Tons	
	Per Participating Household	Per Non-Participating Household	Per Average Household		In 1,000's	Excluding Backyard Composting
Table 3 in handout						
Current Collection System (1)	\$37.27	\$0.00	\$14.91	\$6,897	-6,700	2,700
Single Hauler for Organics (2)	\$0.49	-\$17.20	-\$10.13	-\$4,685	-6,700	2,700
Consolidated Collection System (3)	-\$8.27	-\$25.96	-\$18.88	-\$8,735	-6,700	2,700

Both mandatory, not mandatory pay

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## ***IMPLICATIONS & WHY...***



- ☐ Consolidation provides significant cost advantages, and provides the opportunity to introduce the additional diversion at zero net cost – or for less.
- ☐ Stronger mandates get you further, but may not be needed to gain the goal advantages – can be held in reserve if desired outcomes not achieved
  - Similarly, collection frequencies can be adjusted for cost-efficiencies, but can be implemented as needed
- ☐ Not larger impact because so little YT left in waste stream in CSWD
- ☐ Chittenden can achieve its goals at savings.

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***THANK YOU!!***

## ***Questions?***



***Lisa A. Skumatz, Ph.D.***

*Skumatz Economic Research Associates*

*(SERA), Phone: 303/494-1178*

*skumatz@serainc.com*

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## RESIDENTIAL ORGANICS CURBSIDE COLLECTION - TABLE 1

Estimated System Cost Changes for Chittenden County

### Mandatory Separation of Organics, Not Mandatory Pay -- Food Scraps Collection

Food Scraps Collection Service	Change in Monthly Customer Costs from Current System			Total New Costs	Change in Tons	
	Per Participating Household	Per Non-Participating Household	Per Average Household	In 1,000's	Landfill	Excluding Backyard Composting
Collection System						
Current Collection System (1)	\$37.27	\$0.00	\$14.91	\$6,897	-6,700	2,700
Single Hauler for Organics (2)	\$17.69	\$0.00	\$7.08	\$3,274	-6,700	2,700
Consolidated Collection System (3)	\$0.18	-\$17.51	-\$10.43	-\$4,825	-6,700	2,700

#### Assumptions:

#### Mandatory Option

==> The scenarios were run for residential buildings up to 4 units in size only. Institutional and multi-unit residential buildings over 4 units were excluded because it is expected that these will be added to commercial food scrap collection routes. However, if haulers include the residential 1-4 unit homes on commercial routes, costs might go down.

==> Participation in food scraps collection is 40%

==> One time and capital costs amortized over 5 years.

(1) Multiple haulers on current routes for trash and recycling add organics collection.

(2) Multiple haulers on current routes for trash and recycling; single hauler for organics collection

(3) Contracts for trash, recycling, and organics collection

---

## RESIDENTIAL ORGANICS CURBSIDE COLLECTION - TABLE 2

Estimated System Cost Changes for Chittenden County

### Mandatory Separation of Organics, Not Mandatory Pay -- Food Scraps & Yard Trimmings Collection

Food Scraps and Yard Trimmings Collection Service	Change in Monthly Customer Costs from Current System			Total New Costs	Change in Tons	
	Per Participating Household	Per Non-Participating Household	Per Average Household	In 1,000's	Landfill	Excluding Backyard Composting
Collection System						
Current Collection System (1)	\$43.62	\$0.00	\$17.45	\$8,072	-6,800	2,800
Single Hauler for Organics (2)	\$20.70	\$0.00	\$8.28	\$3,831	-6,800	2,800
Consolidated Collection System (3)	\$3.19	-\$17.51	-\$9.23	-\$4,269	-6,800	2,800

#### Assumptions:

#### Mandatory Option

==> The scenarios were run for residential buildings up to 4 units in size only. Institutional and multi-unit residential buildings over 4 units were excluded because it is expected that these will be added to commercial food scrap collection routes. However, if haulers include the residential 1-4 unit homes on commercial routes, costs might go down.

==> Participation in food scraps collection is 40% and participation in yard trimmings collection is 30%

==> One time and capital costs amortized over 5 years.

==> Yard trimmings service includes 4 weeks of collection in the spring and 4 weeks in the fall.

(1) Multiple haulers on current routes for trash and recycling add organics collection.

(2) Multiple haulers on current routes for trash and recycling; single hauler for organics collection

(3) Contracts for trash, recycling, and organics collection

## RESIDENTIAL ORGANICS CURBSIDE COLLECTION - TABLE 3

Estimated System Cost Changes for Chittenden County

### Mandatory Separation of Organics, Mandatory Pay -- Food Scraps Collection

Food Scraps Collection Service	Change in Monthly Customer Costs from Current System			Total New Costs	Change in Tons	
	Per Participating Household	Per Non-Participating Household	Per Average Household	In 1,000's	Landfill	Excluding Backyard Composting
Collection System						
Current Collection System (1)	\$16.62	\$17.20	\$16.79	\$7,770	-8,100	6,300
Single Hauler for Organics (2)	\$9.14	\$8.45	\$8.93	\$4,132	-8,100	6,300
Consolidated Collection System (3)	-\$8.37	-\$9.06	-\$8.57	-\$3,967	-8,100	6,300

#### Assumptions:

#### Mandatory Pay Option

==> The scenarios were run for residential buildings up to 4 units in size only. Institutional and multi-unit residential buildings over 4 units were excluded because it is expected that these will be added to commercial food scrap collection routes. However, if haulers include the residential 1-4 unit homes on commercial routes, costs might go down.

==> Participation in food scraps collection is 40%

==> One time and capital costs amortized over 5 years.

(1) Multiple haulers on current routes for trash and recycling add organics collection.

(2) Multiple haulers on current routes for trash and recycling; single hauler for organics collection

(3) Contracts for trash, recycling, and organics collection

## RESIDENTIAL ORGANICS CURBSIDE COLLECTION - TABLE 4

Estimated System Cost Changes for Chittenden County

### Mandatory Separation of Organics, Mandatory Pay -- Food Scraps & Yard Trimmings Collection

Food Scraps and Yard Trimmings Collection Service	Change in Monthly Customer Costs from Current System			Total New Costs	Change in Tons	
	Per Participating Household	Per Non-Participating Household	Per Average Household	In 1,000's	Landfill	Excluding Backyard Composting
Collection System						
Current Collection System (1)	\$23.08	\$23.19	\$23.11	\$10,692	-8,200	6,400
Single Hauler for Organics (2)	\$12.26	\$11.10	\$11.91	\$5,509	-8,200	6,400
Consolidated Collection System (3)	-\$5.25	-\$6.41	-\$5.60	-\$2,590	-8,200	6,400

#### Assumptions:

#### Mandatory Pay Option

==> The scenarios were run for residential buildings up to 4 units in size only. Institutional and multi-unit residential buildings over 4 units were excluded because it is expected that these will be added to commercial food scrap collection routes. However, if haulers include the residential 1-4 unit homes on commercial routes, costs might go down.

==> Participation in food scraps collection is 40% and participation in yard trimmings collection is 30%

==> One time and capital costs amortized over 5 years.

==> Yard trimmings service includes 4 weeks of collection in the spring and 4 weeks in the fall.

(1) Multiple haulers on current routes for trash and recycling add organics collection.

(2) Multiple haulers on current routes for trash and recycling; single hauler for organics collection

(3) Contracts for trash, recycling, and organics collection





Date: December 12, 2013  
 To: Board of Commissioners  
 From: Nancy Plunkett  
 Re: Current Hauler Participation in Consolidated Collection System

An important outstanding question regarding implementation of a consolidated collection system in Chittenden County is: How do we maintain participation by all of the current haulers? Staff has completed its research on systems in other counties and cities with the assistance of HF&H Consultants and has obtained legal opinions from counsel. The conclusion is that CSWD cannot guarantee that all current haulers providing residential curbside collection of trash and recyclables would participate under a consolidated collection system. There is no legal way to ensure all haulers would keep all or part of their market share. An open bidding process must occur or CSWD would violate the Commerce Clause of the U.S. Constitution.

However, if a public benefit is established, CSWD or a municipality could employ certain restrictions or mechanisms in a bidding process:

- 1) The number of collection districts or percentage of customers that one hauler can win in a bidding process can be restricted through the establishment of goals and guidelines.
- 2) Bidding on certain collection districts can be restricted to small haulers (e.g., those serving less than a certain number of customers) through the establishment of goals and guidelines.
- 3) Bidders can be encouraged to utilize other haulers, and small haulers can be encouraged to bid cooperatively.
- 4) The type of disposal permitted for the trash portion collected can be limited (e.g., to land-fill only, no incineration).
- 5) Knowledge of local area or familiarity with collection routes in Chittenden County can be included as one of the selection criteria.

Before CSWD expends additional resources on the consideration of consolidated collection, staff believes it is important for the Board to decide if they want to continue to evaluate a system that does not guarantee participation by all current haulers.

In deliberating this issue, some points to consider include:

- 1) The Board prioritized its reasons for investigating consolidated collection as follows:
  - a) To reduce costs to our residents and businesses,
  - b) To reduce environmental and infrastructure impacts of truck traffic,
  - c) To increase the level of recycling by using organized collection as an effective mechanism to implement District-wide unit-based rates (aka Pay-As-You-Throw), and
  - d) To increase diversion by using organized collection as an effective mechanism to add collection of organics.

- 2) Ten private haulers provide regular collection of residential trash and recycling in Chittenden County:

<b>Company</b>	<b>Est. in County</b>
Barnier Waste	1958-1997, 2002
Casella Waste Services	1990
Clean Green Sanitation	1999
Duffy's Waste & Recycling	mid-late 1990s
Gauthier Trucking	1950
Jerome Trucking	~1988
Myers Container Service	1999
Nolin's Trucking	1958
Tourville Trucking	1976
Trashaway & Recycling Service	2001

- 3) Haulers, Board members, staff, and others have expressed these concerns about implementing a consolidated collection system:
- a) Smaller haulers may not be able to compete with larger haulers for collection districts and could lose their businesses.
  - b) Customers will no longer have a choice of who provides their service.
  - c) Haulers will have fewer customers because those customers who do not want to use the hauler designated for their collection district will use Drop-Off Centers instead, which is less efficient and less environmentally sound. (Note: It is not clear this will happen. The opposite could happen. Many current Drop-Off Center customers might choose to use curbside service if the cost is less and additional service is provided, e.g., organics collection.)
  - d) Haulers who do not service commercial customers will lose their ability to grow for the term of the contract beyond the population growth, which will vary by collection district.
  - e) The government should not interfere with the operations of private enterprise.
- 4) Three hauling companies and CSWD Drop-Off Centers collect 91% of MSW disposed by Chittenden County generators.
- 5) The analysis of curbside collection of residential organics in Chittenden County completed by Skumatz Economic Research Associates (SERA) shows that the savings from implementing a consolidated collection system could cover almost all of the costs of providing residential organics collection. SERA's findings are in line with the findings reported to the Board in 2012 by DSM Environmental Services. They estimated that the per household cost for consolidated collection of trash and recycling would be about \$19 per month for a savings of \$4.4 million across the system (in 2011 dollars for all dwellings, not just the 1-4 units analyzed in the SERA study).

- 6) In the 2013 Household Solid Waste Survey, respondents were asked again if they would support or oppose a consolidated collection system in Chittenden County. The results for the 2013 and previous surveys are as follows:

SUPPORT CONSOLIDATION						
	<u>2000</u>	<u>2002</u>	<u>2004</u>	<u>2006</u>	<u>2011</u>	<u>2013</u>
Support	59%	44%	44%	42%	41%	43%
Oppose	21%	17%	30%	31%	38%	33%
Not enough info	5%	9%	9%	10%	6%	6%
No opinion/ Don't know/No response	15%	29%	17%	18%	15%	18%

Renters and people aged 18-44 were underrepresented in the 2013 survey. If responses are weighted to mirror US Census data on housing status, the percent in support of consolidated collection rises to 50% and the percent opposed decreases to 30%. If responses are weighted to mirror US Census data on age, support rises to 55% and opposition decreases to 28%.

If the Board decides that consolidated collection merits further consideration, the next steps would be as follows:

- 1) The Consolidated Collection Study Committee reviews staff recommendations on the other remaining questions. (Research is complete, waiting on some information from the State, and staff deliberations needed on a few items.)  
2-3 meetings
- 2) Recommendations on all questions presented to the Board.
- 3) Board decision to continue.
- 4) Additional municipal and public input sought.
- 5) Board decision to continue.
- 6) Municipal commitments sought.
- 7) Board decision to issue RFP.
- 8) Contractor selected and system designed.
- 9) Board decision to implement system and provide official notice to haulers (likely minimum of three years).

Staff believes that while there are drawbacks to a consolidated collection system, there are tremendous benefits for our members overall. It is not clear yet what this type of system would actually look like. That will become clearer as the Board decides on policy issues related to the outstanding questions and completely clear when a system is actually designed. There are many Board decision points (see above) along the path to a final decision. Staff and Committee member time would be the only resource expended before the next decision point.

#### **Board Action Requested**

Approve continued investigation of consolidated collection until the next Board decision point.